



Oregon Racing Commission  
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**COMMISSION MEETING AGENDA**  
**Thursday, November 21, 2024**  
**1:30 p.m.**

The Oregon Racing Commission will meet at **1:30 pm on Thursday, November 21<sup>st</sup>, 2024.** The meeting will be held remotely via Microsoft Teams videoconference. You may join the meeting by clicking on the link below, or by calling in. Please be aware if you call in, your phone number will appear as your ID.

Topic: Oregon Racing Commission's Regular Commission Meeting  
Time: November 21, 2024, 01:30 PM Pacific Time (US and Canada)

Join Meeting: [Teams Link](#)  
Meeting ID: 213 715 265 015  
Passcode: nyUUvj

If you are unable to access this session through a computer, please dial: 1-503-446-4951  
Phone conference ID: 551 534 723#

*A request for an interpreter or other accommodation for persons with disabilities should be made at least 48 hours before the meeting to Commission staff at: 503-853-5927 or by email at [ORC.info@orc.oregon.gov](mailto:ORC.info@orc.oregon.gov). This proposed agenda is subject to last-minute changes without prior notice.*

**AGENDA ITEMS**

**ROLL CALL:**

**APPROVALS (need to conduct a vote):**

- 1) Meeting Agenda.
- 2) September Minutes.

**OLD BUSINESS:**

- 3) Director's Report
- 4) Budget Committee Report
- 5) Medication and Safety Committee Report

**NEW BUSINESS:**

- 6) Oath of Office – Dr. Harvey Stein, DVM
- 7) Elections for Chair and Vice Chair
- 8) Committee Assignments
  - a) Best Practices/Strategic Planning
  - b) Medication and Safety
  - c) Budget
  - d) Online and Responsible Wagering
- 9) Tillamook County Fair Report
- 10) Oregon Quarter Horse Racing Association (OQHRA) Report
- 11) Oregon Thoroughbred Owners and Breeders Association (OTOBA) Report
- 12) Oregon Horsemen’s Benevolence and Protection Association (OHBPA) Report
- 13) ORC Budget Review
- 14) Horse Racing Association (HRA) Report
- 15) ORS 462.405.3 – Temporary Authority of Steward
- 16) Approve Calendar for 2025 Meetings
- 17) Discuss the findings of the Medication and Safety Committee and recommendations including the possible approval to begin the rule making process for the following:
  - a) NSAID use – Not allowed within 48 hours of race start.
  - b) Discontinuation of the use of certain treatments within 48 hours of start of race:
    - i) Lasers
    - ii) Nebulizers
    - iii) Electro-magnetic boots
    - iv) Whirlpool boots
    - v) Acupuncture
  - c) Changes to Coggin’s rule.
- 18) Farewell to Commissioner Beckstead

**PUBLIC COMMENT:**

**CONTESTED CASES:**

None.

**EXECUTIVE SESSION**

Pursuant to ORS 192.660(2)(f), for the Commission to consider information or records that are exempt by law from public inspection under ORS 192.345(12).

**CONFIRMATION OF NEXT COMMISSION MEETING:**

The next commission meeting is scheduled for Thursday, January 16<sup>th</sup>, 2025, at 1:30 P.M. remotely via Microsoft Teams.

**ADJOURNMENT:**

Movement to adjourn.

*At any time during the public session, the Commission may go into executive session to consider information or records exempt from disclosure pursuant to ORS 192.660(2)(f), ORS 192.345(2), OAR 462-220-0070 regarding trade secrets; and/or ORS 192.660(2) (f) and ORS 192.355(9) to consult with counsel concerning written legal advice; and/or ORS 192.660(2)(h) to discuss its legal rights and duties regarding current litigation, or litigation likely to be filed. The Commission may also elect to deliberate on pending contested cases pursuant to ORS 192.690(1). Additional items may be placed on the agenda after the general mailing of the agenda. Calls may be made to the Commission office the week of the meeting to inquire about additions.*



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**Minutes**  
**Oregon Racing Commission**  
**September 21, 2024**

**Meeting Detail**

The Oregon Racing Commission (ORC) met at 1:30 p.m. Saturday, September 21<sup>st</sup>, 2024, in-person at the Josephine County Fairgrounds and remotely via Microsoft Teams videoconference.

**Call to Order, Roll Call, Mission Statement, and Legislative Findings**

Chair Doherty called the meeting to order at 1:30 p.m. and Karen Parkman conducted a roll call. She then read the ORC's mission statement and legislative findings.

**In Attendance**

**Commissioners:** Margeret Doherty, Quinn Berry, Scott Beckstead, and Lindsay Fowler.

**Staff:** Connie Winn, Executive Director; Karen Parkman, Program and Administrative Coordinator; Kelly Routt, Assistant Attorney General (AAG)

**Approvals:**

**Meeting Agenda**

**Action:** Approval of the September meeting agenda with change to remove the executive session.

**Moved by:** Commissioner Fowler

**Seconded:** Commissioner Berry

**Vote:** Commissioners Doherty, Berry, Fowler, and Beckstead voted AYE, and the motion was carried unanimously (4:0).

**Meeting Minutes**

**Action:** Approval of the August meeting minutes with correction to the Director's Report.

**Moved by:** Commissioner Fowler

**Seconded:** Commissioner Beckstead

**Vote:** Commissioners Doherty, Berry, Fowler, and Beckstead voted AYE, and the motion was carried unanimously (4:0).

## **OLD BUSINESS:**

### **Executive Director's report**

Director Winn reported that the ORC is in the process of selecting a new licensing system. Tryn Magallanes, a racehorse owner, Marisa Richards, Chief Marketing Officer at AmWest Entertainment, and Richard Scheidt, Director of Operations at Oregon OTB Network have joined the steering committee.

There are some upcoming changes to staff. Dr. Everman will be retiring at the end of the fall race season after five years as an integral part of the ORC. Active recruitment for his replacement is underway. Commissioner Beckstead will also be leaving at the end of the year to pursue a new position in Colorado as the Chief Equine Programs Director for the Wildlife Animal Sanctuary. A new commissioner has been nominated by the Governor's office and can be confirmed by legislators next week. He is an equine veterinarian with years of experience in harness racing.

The fall meet is underway with 4 weeks remaining, and races have run smoothly. One incident occurred involving a horse who suffered an aortic aneurism. The jockey was unharmed. The horse is currently at OSU for a necropsy and a hair sample has been submitted for lab testing.

### **Medication and Safety Committee Report**

Commissioner Berry reported that the Medication and Safety Committee meeting took place that morning. The first item of discussion was the crop rule, which focused on balancing safety and public perception. The committee has no recommendations for changes currently. The second item was the impact of black-market racing on animal welfare. Increased hair testing to catch match raced horses, and increasing race days so there is less of a draw to match racing were discussed. Further discussion on the 48-hour NSAIDS was postponed. Suicide prevention was discussed, and Micah Lloyd will be disseminating best practices information to ADWs, and Maleah Thom will be posting the National suicide prevention hotline on the ORC homepage.

Commissioner Beckstead apologized for missing the meeting, however he originally raised the issue of crop usage. It is his belief the ORC and racing industry should discourage using fear, pain, and coercion to improve equine performance. He stated that Oregon's crop rule was better than some other jurisdictions, however, some other states like New Jersey have abandoned crop use completely. He expressed that crop use has a negative impact on public perception of the sport, and that since Oregon has expressed a desire to be seen as a leader in equine welfare that an improved crop rule should be included in that stance. He spoke to a HISA board member recently, and it was her opinion the industry will ultimately abandon crops completely.

Director Winn thanked him for his input and corrected that New Jersey does allow crop usage for safety.

Commissioner Fowler commented that she disagreed with Commissioner Beckstead that crops are only used for fear, pain, or coercion. She herself has used a crop as a riding aid to teach her young horse what pressure means with no intent to cause pain, fear, coercion, and to think that the only use of a crop is a mistake.

Commissioner Beckstead responded that yes, New Jersey does allow crops for safety issues and that he agrees there are appropriate uses of crops for training. However, what he envisions is jockeys incessantly whipping horses down the homestretch to win, which is poorly received by the public and should be further talked about even if it already is not allowed in Oregon.

### **Discussion on changes to the Medication and Safety Charter**

Commissioner Berry reported that there had been a previous discussion on enveloping the Medication and Safety committee into the larger commission. It is his opinion that the committee serves as the best place for extended conversations which may not be desired within the regular commission meeting discussions due to timeliness. It allows information to be gathered and discussed, and then presented to the commission once ready for recommendations. He did not recommend changing the current structure.

Chair Doherty added that by having a specialized space, there is more focus on the issues, which are likely to yield better outcomes.

Director Winn reminded the commissioners that even if the committee stays separate, all the commissioners are welcome to attend the meetings. They just cannot conduct any voting.

Commissioner Berry recommended keeping the committee structure as is, which Chair Doherty agreed with.

### **NEW BUSINESS:**

#### **Jockey's Guild Update – Darrel Haire, U.S. Region Manager of the Jockey's Guild**

Darrel Haire thanked the commission for hosting him at this meeting. It was an honor for him to attend the Medication and Safety meeting earlier as well. He feels that the Jockey's Guild and ORC have similar goals, and that the industry is headed in the right direction in terms of athlete safety and a positive public perception. He is thankful racing is alive and feels it is going to stay with the path things are on.

Director Winn thanked Mr. Haire for his attendance and providing valuable feedback in the morning meeting, and for helping the ORC increase jockey engagement.

#### **Southern Oregon Horse Racing Association (SOHRA) Race Meet – Commissioner Fowler**

Commissioner Fowler reported that she attended the races at Grants Pass Downs (GPD) on July 4<sup>th</sup>. She had the opportunity to see every piece of the race day, from vet checks to the stewards and photo finish crew in the booth to behind the scenes of betting. She found it to be an educational experience, and seeing a race from the track behind the starting gate and then getting to stand in the starting gate itself was a highlight of her summer. She thanked all who took the time to involve and educate her.

Commissioner Beckstead added that he also attended races at GPD and thanked Director Winn and Rod Lowe for the experience. It was just as Commissioner Fowler described and he felt his eyes were open and he learned a great deal from the experience.

### **Tillamook Race Meet – Chair Doherty**

Chair Doherty reported she attended races at Tillamook for the second year in a row. She was impressed by the facilities and both the staff on the ground and up in the booths who have the races dialed in to the split second.

### **Eastern Oregon Livestock Show (EOLS) Race Meet Report – Nathan Jacobs, Racing Director at EOLS**

Nathan Jacobs thanked the commission for their support and reported that EOLS conducted their race meet June 7, 8, and 9<sup>th</sup>, 2024. For the first time in many years, all 18 races written were filled. There were 9 Thoroughbred races, up from 7 in 2023, with 40 horses run, and 9 Quarter Horses races with 53 horses run. There was not a mixed breed race for the first time in many years. A total of 101 horses were entered, with 8 scratches over all three days. Total handle was \$43,721, down \$270 compared to 2023. Mr. Jacobs reported that space for public attendance is limited, and the handle is consistently in the \$43-thousand range no matter the number of races run.

The track was in excellent condition due to good weather and the team who was able to work it through the spring and prepare it for the races. There were no track related incidents. Mr. Jacobs thanked the video crew and racing secretary, Jerry Kohls, and Josie for their hard work and fine form in Union. There were 12 jockeys that rode in 2024, down one from 2023. One jockey sustained a minor injury during the second race on Saturday when he was unseated from his horse and did not ride the rest of the meet. There were no other injuries. The average field size for Thoroughbred races was 4.44 and was 5.89 for Quarter Horses. The average purse on Friday was \$5,342, on Saturday it was \$5,758, and on Sunday was \$5,767, for an average purse of \$5,622 across the 3 days.

Some repairs to the jockey building were made prior to the 2024 race meet. EOLS hopes to remodel the interior to make it more accessible to the jockeys in the future. Mr. Jacobs thanked everyone involved and the ORC for their help and guidance with the race meet. He thanked Director Winn for keeping all the summer fairs informed and Doug Smith for all his work with Jockey Insurance

and everything else he does to support all the summer meets. He also thanked the associations for their support and help getting horses to attend. He ended by stating he believes the monthly video conference meetings during the off season are the best thing the summer fairs have started doing to help them prepare the race season.

Chair Doherty thanked Mr. Jacobs for his report and shared her appreciation for the EOLS's support of youth through 4-H and FFA.

### **SOHRA Race Meet Report – Rode Lowe, SOHRA President**

Rod Lowe thanked the commission and reported that the SOHRA members work hard year-round to put on two race meets in Grants Pass every year. The track opened for training on May 1<sup>st</sup>, and races took place June 15<sup>th</sup>, 16<sup>th</sup>, 22<sup>nd</sup>, 23<sup>rd</sup>, 29<sup>th</sup>, 30<sup>th</sup>, and July 4<sup>th</sup>. There was a total of 56 training days at GPD to allow the horses to be fit for running at GPD as well as all of the fair meets and the fall commercial meet.

In 2024, there were 59 races with an average field of 6.3 horses per race and 372 starts totals. There were 26 races with 7 or more horses, and 33 races with 6 or fewer horses. In 2023, there were 55 races averaging 5.78 horses per race with a total of 318 starts and 11 races with 7 or more races. Mr. Lowe reported he believes the higher field size was a result of increased purses in 2024. Total purses in 2024 were \$479,672, with a daily average of \$68,525 and a per race average of \$8,130. This is a 3% increase from the purses in 2023, which totaled \$466,983. The total handle in 2024 was \$313,760 over 59 races, averaging \$44,823 per day and \$5,318 per race. This was a 10% increase in total handle from 2023, which was \$284,361. Total attendance was also up 10% in 2024 from 2023, with a total attendance of 21,105 and daily average of 3,015 people per day, versus a total of 19,225 in attendance in 2023. A daily average of 2,746 people.

Mr. Lowe reported that SOHRA is very proud of what is occurring at GPD and the facility and horsemen/women. There were no jockey injuries during the summer meet. Unfortunately, there was an equine injury, in which the horse's owner chose to have them euthanized. SOHRA is looking forward to races in 2025.

Chair Doherty thanked Mr. Lowe for his report.

### **Crooked River Roundup (CRRU) Race Meet Report – Doug Smith, Racing Director at CCRU**

Doug Smith thanked the Commission for staff for being easy to work with and solve problems together. He reported that CCRU is a volunteer ran race meet, with over 200 volunteers coming together with 50 sponsors to make 4 nights of racing happen. All the fair meets work together and depend on each other. He pointed out that without the training days at GPD, horses would not be ready to run at Union, then back at GPD, then at Prineville and Tillamook. The fact that the entire



Oregon racing industry works together is something Mr. Smith feels the industry should be very proud of. CRRU was also proud to host Commissioner Berry during their race meet and showing him around.

Races at CRRU occurred on July 10-13<sup>th</sup>, with a total of 36 races. Attendance was down slightly from 2023, which Mr. Smith believed was due to high temperatures during that week. This decrease also resulted in a minor decrease in handles. The total handle in 2024 was \$285,362 which is down \$11,000 from 2023. The daily average handle was \$71,341 and the average handle per race was \$7,792. There were 15 Quarter horse races, 20 Thoroughbred races, and 1 mixed breed race for a total of 218 starters for an average field of 6.06 horses per race, an increase from 2023. 21 horses were scratched over the course of the 4 days. The minimum purse was \$6,500 with total purses of \$280,525, compared to \$256,000 in 2023. The average purse per race was \$7,927. Purse money comprised of the \$4,000 per race received from the ORC, the \$1,000 added by the Horsemen's group, and \$1,500 minimum added by the CRRU. OHBPA, OTOBA, and AQHA contributed purse money as well, and additional funds of \$77,675 were received from local horsemen and race sponsors. Making racing profitable for the horsemen is a proud accomplishment for CRRU.

A brand-new jockey facility was open for the 2024 season, which included a common area, restrooms, showers, and was climate controlled giving the riders a cool place to go to between races. The riders kept the facilities immaculate and were as proud of the new facilities as the CRRU. The CRRU also added a new video camera to project the horses in the saddling paddock on the video board for the patrons in the grandstands. The track was in excellent condition and a lot of work was put into preparing it and keeping it smooth and wet for races. A new 20 horse barn was also made available for the 2024 races. The CRRU continues to use FastBet mobile for wagering on smartphones. The hope is that in time, rather than expanding the betting windows from 40 to 60 windows, that they can instead decrease to 30 windows. The hope is to grow the race meet, without the need to grow infrastructure.

There was one catastrophic injury to a horse that resulted in euthanasia. The horse was transported to OSU for necropsy. The jockey was also injured and transported to St. Charles Hospital in Prineville. He continues to be in recovery.

Mr. Smith reported that the CRRU continues to look for ways to improve the facilities for the 2025 race season. They are continuing their search for a rock picker, and now plans are underway for a new paddock area. The grandstands are at maximum capacity each night, so new ways to view the races from behind the grandstands are being explored. That area has doubled in space in the last 3 years; however, a new grandstand is not going to be economical currently.

Chair Doherty thanked Mr. Smith for his report.

### **Tillamook Country Fair (TCF) Race Meet Report**

There was not a representative present. The written report can be found in the meeting packet.

### **Evaluation of the ORC Commission – Facilitated by Samantha Powell**

Samantha Powell from DCBS facilitated the evaluation of the commissioners to ensure that they are meeting their required duties for the agency. The commissioners answered yes to all questions concerning their performance as a commission, except for the Budget Committee reviewing adherence to accounting rules and assuring appropriate financial controls are in place. This duty will be coming up and completed at a future Budget meeting. There were no additional best practices that needed to be addressed at this time.

### **Review of the Key Performance Measures (KPM's) to be posted.**

Director Winn reported that in previous years the ORC's annual survey received an average of 2 to 5 responses. Last year it got 12. This year, the ORC worked very hard to encourage participation, so the agency knows what they need to work on and received 69 responses.

One area that was found to need improvement was increasing communication with the horsemen/women and ensuring they know the channels to communicate with the ORC. One option being explored is a call service to help direct people to the right ORC staff members. Having hours clearly posted on the licensing office and showing when staff are seasonal and not actively in office on the website are other changes made. Director Winn thanked all the participants, reminding everyone that the agency cannot fix a problem they don't know about.

Survey participants included 12 ADWs, 7 trainers, 16 owners, 8 track staff, 7 ORC employees, 2 commissioners, and 17 others. There were no jockey responses, despite multiple attempts to engage in jockey participation. Most complaints were received by those in the other or owner categories. Improvements in those areas will continue to be made.

Another KPM to address is equine fatalities, which is currently high. This is a front and center issue. Some causes are known, while others are unknown. The ORC is committed to ensuring they are doing everything possible to address this, even if preventing them completely is impossible.

Another area to work on is ensuring people that their feedback is welcome and that they can come to any ORC personnel and share concerns openly and honestly. They may not all be solvable issues, but the ORC needs to be an open commission.

### **Discussion and possible approval of Customer Services Policy**

Director Winn reported that a customer service policy was in the works, and then the Governor's office mandated a policy that all agencies have one in place by the end of the year. The ORC is

ahead on this one already, the staff have seen and agreed to the policy, and changes can be made if the commission wishes. The ORC should be known for excellent customer service, and that should reflect next year's survey. She recommended approval of the policy.

Chair Doherty asked if there were any desired changes and there were none. She felt it was a complete and well written policy.

**Action:** Approval of the ORC Customer Service Policy.

**Moved by:** Commissioner Berry

**Seconded:** Commissioner Fowler

**Vote:** Commissioners Doherty, Berry, Fowler, and Beckstead voted AYE, and the motion was carried unanimously (4:0).

### **Discussion and possible approval of Communication Policy for Press Releases**

Chair Doherty reported that following some events at GPD there were some questions that came up concerning if the ORC should put out official press releases. Director Winn put together an official policy to establish guidelines for how press releases should be handled by the ORC. Chair Doherty reminded everyone that the ORC does not have a public communications staff member, and the current staff are limited in their capacity to engage with the media. This policy limits press releases to exceptional circumstances to ensure all public communications receive thorough communication.

Commissioner Beckstead responded that he feels the commission should always be open and transparent with the public. He was concerned that when incidents or catastrophic breakdowns occur, the public should never feel the ORC is trying to hide or failing to disclose information. In his opinion, when a horse died last year at GPD he did not think the ORC was out in front of it and communicating to the public. He was not concerned with what form of communication is used, only that the public is made aware in a timely manner of any breakdowns or injuries concerning jockeys and horses. This information could even be available on the ORC website. So long as the agency is open in communicating issues of safety and welfare with the public.

Nathan Jacobs responded that the fairs and race meets rely on the director, who serves the commission appointed by the governor, to make discretionary decisions regarding these events. It is his opinion that the racing associations and ORC have been very transparent.

Commissioner Beckstead responded that he was extremely concerned last October when multiple horses died, and he did not find out until the following week. To him, there did not appear to be an effort to communicate what had happened to the public in a matter of extreme public interest. He felt it should have been communicated as soon as possible.

Commissioner Fowler responded that she liked the policy. She was concerned about getting into a situation where the ORC is only issuing press releases when something bad happens. While being transparent about things that happen in the industry is important, only sharing bad news is not good for the industry's longevity. She believes the ORC should absolutely be transparent, however, without a PR person on staff, there is not the manpower to be completely transparent about every single positive and negative thing that happens at every race, and that gives the public a poor overall impression.

Chair Doherty responded that she was impressed with the policy. Most organizations that issue press releases have a professional on staff to do that. Without that person, it is important to limit press releases and have clear definitions of who, what, and when they should occur, which this policy does.

Commissioner Berry added that he likes that the policy is clear and concise, but still leaves discretion to the director, chair, and commission.

**Action:** Approve the ORC Press Release Policy.

**Moved by:** Commissioner Berry

**Seconded:** Commissioner Fowler

**Vote:** Commissioners Doherty, Berry, Fowler, and Beckstead voted AYE, and the motion was carried unanimously (4:0).

**Review and possible approval to begin the rule making process – 462-160-0120 (4)(7)(8) – Prohibited practices including some language on device use.**

Commissioner Berry reported that the Medication and Safety Committee had decided to postpone discussion on this rule for next month when the new commissioner joins and can share his thoughts. Therefore, no vote was conducted for this item.

**Overview of the ADW Audit and Template – Mical Lloyd, Director of Mutuals.**

Micah Lloyd presented his process for conducting annual audits of Advanced Deposit Wagering hubs (ADWs) as required by statute and law. Prior to auditing and regulating ADWs for the ORC, Mr. Lloyd ran some of them. He explained this is a constantly evolving process. A copy of his auditing template was included in the meeting packet. He pointed out the table of contents which shows the detail of each report. This template is reviewed and updated as needed at the beginning of each year. Mr. Lloyd then plans an auditing and travel schedule and explained that his out of state travel is reimbursed to the ORC by each ADW. Each audit consists of 4 primary categories, which are finance, information technology (IT), legal/compliance, and operations. The in-person

audits generally take 2-4 days, and then a completed 60–80 page report is completed back at his home office, which has many sections as seen in the sample table of contents and each contain who was spoken with and any reviewed documents. He includes notes on compliance and any recommendations.

Mr. Lloyd shared that not every audit is a pass. If a licensee does not pass initial inspection, a subsequent inspection must be completed prior to approval. Each report is shared with the licensee and the Executive Director. Each one takes an average of two months to complete.

Commissioner Fowler thanked him for his overview.

Chair Doherty asked if the audit was currently underway? Mr. Lloyd responded that this is a template of every audit of every ADW done every year. Most are completed. One was finished earlier this week. He will travel to New York to audit a licensee soon. Another, smaller group will be audited remotely when he gets back. He will go to Kentucky 2 weeks after that for a 4-day trip to audit Churchill Downs, which is a much larger group with lots of customers.

Chair Doherty thanked him for his informative report.

**PUBLIC COMMENT:**

None.

**CONTESTED CASES:**

None.

**CONFIRMATION OF NEXT COMMISSION MEETING:**

The next commission meeting is scheduled for November 21, 2024, at 1:30 P.M. remotely via Microsoft Teams videoconference.

**ADJOURNMENT:**

There being no further business, the meeting was adjourned at 3:07 pm.



Oregon Racing Commission (ORC) Oath of Office

I, Harvey Stein, do solemnly swear (or affirm), that I will support the Constitution of the United States and the Constitution of the State of Oregon, and that I will faithfully discharge the duties of the position of Commissioner of the Oregon Racing Commission upon which I am now about to enter.

  
Commissioner's Signature

Subscribed and sworn to me on this 21<sup>th</sup> day of November 2024.

Position: 3

  
Signature of ORC Commission Chair

# Oregon Racing Commission

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## Chapter 462

### Division 10 Administration

#### **462-010-0000**

#### **Commissioner Duties**

(1) All commissioners: In addition to the duties set forth under ORS 462.210 through ORS 462.277, the commission by implementing this rule adds the following duties for all Commissioners:

(a) Attendance at commission meetings in person, virtually or by phone unless excused for illness or other unavoidable event.

(b) Active participation in all commission matters including matters requiring approval by commission vote, unless conflicted out per discussion with Board counsel.

(c) Participation in the annual evaluation of the Executive Director.

(d) Participation on commission appointed committees.

(e) Participation in the review and approval of the commission budget.

(2) Chair:

(a) Chair all commission Public Meetings unless excused due to illness or other unavoidable event.

(b) Confer with the Executive Director of the commission upon:

(A) Matters arising between meetings for which immediate direction is necessary,

(B) Scheduling Public Meetings and other Commission related meetings, and

(C) Review of matters that need to be placed on the agenda for full Commission review at Public Meetings,

(c) Execute all final orders to be issued by the commission.

(d) Cooperate with racing commissions or boards of other jurisdictions and with racing organizations in enforcing laws regulating racing, in studying drugs, in carrying out programs for the betterment of racing, and in maintaining a library of materials related to racing as appropriate and as authorized by ORS 462.275.

(e) Coordinate and conduct annual performance evaluation of the Executive Director.

(3) Vice Chair: Fill in for the Chair, as to all duties in section (2) above, should the Chair be excused from any commission meeting, or from other duties in the list above, for an extended duration.

(4) Secretary: The Commission is not required to appoint a secretary but may choose to make such appointment. If appointed the Secretary shall be responsible at each meeting for:

(a) Conducting the Roll Call, and

(b) Determining, pursuant to the results of the roll call, whether a quorum is present thus allowing the commission to move forward with the conduct of commission business at that day's scheduled meetings. In the absence of the Secretary the Chair, or Vice Chair, may appoint a Secretary Pro Tem.

**Statutory/Other Authority:** ORS 462.270 (3) & ORS 462.250

**Statutes/Other Implemented:** ORS 462.270 (3) & ORS 462.250

**History:**

[RC 12-2023, adopt filed 07/07/2023, effective 07/07/2023](#)

**462-010-0010****Elections of Chair, Vic- Chair and Secretary**

The Chair, Vice-Chair and Secretary (should the commission opt to appoint a secretary) shall be elected biennially. Commissioners may be elected to the positions of Chair, Vice-Chair and Secretary for consecutive terms. Elections shall be held on the last scheduled commission meeting of each even calendar year. Terms of office shall run for two years beginning January 1 of the odd calendar year after elections.

**Statutory/Other Authority:** ORS 462.270 & ORS 462.270 (3)

**Statutes/Other Implemented:** ORS 462.270 & ORS 462.270 (3)

**History:**

[RC 22-2023, adopt filed 07/21/2023, effective 07/21/2023](#)

**462-010-0020****Commissioner Vacancies**

(1) Following appointment by the Governor and approval by the Senate, a new Commissioner shall take the oath of office at the next regularly scheduled Commission meeting and shall serve, at the pleasure of the Governor, for a four year term, and until their successor is appointed and qualified.

(2) An unanticipated Commissioner vacancy shall be filled by appointment of the Governor for the unexpired term.

(3) Any Commissioner may be removed by the Governor for cause after a public hearing. Notice of hearing shall fix the time and place for the hearing and shall specify the charges. Copy of the notice shall be served on the commissioner by mailing it to the commissioner at the last-known address of the commissioner at least 10 days before the date fixed for the hearing.

**Statutory/Other Authority:** ORS 462.270, ORS 462.250 & ORS 462.230

**Statutes/Other Implemented:** ORS 462.270, ORS 462.250 & ORS 462.230

**History:**

[RC 13-2023, adopt filed 07/20/2023, effective 07/20/2023](#)

**462-010-0030****OAR 462-010-0030 Commission Member Compensation**

(1) All Commission members shall receive the current Oregon legislative per diem stipend for each day or portion thereof during which a member is engaged in the performance of official duties.

(2) Performance of official duties is defined as:

(a) Scheduled meetings:

(A) Commission meetings, including special meetings via conference call or video,

(B) Commission committee meetings.

(b) Appointments with Commission staff for commission business;

(c) Legislative testimony; or

(d) Conferences and activities that the Commission has requested that the member attend as it's representative.

(3) Each commission member shall receive a stipend of the current Oregon legislative per diem rate for each regularly scheduled commission meeting preparation. This compensation is not paid if the Commission member does not attend the meeting for which they have prepared.

**Statutory/Other Authority:** ORS 462.220

**Statutes/Other Implemented:** ORS 462.220

**History:**

[RC 26-2023, adopt filed 07/21/2023, effective 07/21/2023](#)

**462-010-0040****Additional Meetings**



Subject to the Notice requirements of the Public Meetings Law, additional meetings may be called by the Commission Chair (or Vice-Chair if the Vice-Chair is acting in lieu of the Chair as otherwise provided by rule herein when necessary. Meeting dates shall be approved by the Commission Chair (or Vice-Chair as set forth above). Whereas the agenda for regular Commission meetings shall, when possible, be provided to Commissioners for review at least 10 days prior to regularly scheduled meeting dates, agendas for additional meetings, such as Special Public Meetings or Emergency Public Meetings, will be provided as the time constraints for those meetings permit.

**Statutory/Other Authority:** ORS 462.270 & ORS 462.250

**Statutes/Other Implemented:** ORS 462.270

**History:**

[RC 11-2023, adopt filed 07/07/2023, effective 07/07/2023](#)

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# Tillamook COUNTY FAIR

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Website: [www.tillamookfair.com](http://www.tillamookfair.com)

## 2024 Tillamook County Fair Race Meet Recap

Connie Winn  
Oregon Racing Commission  
PO Box 366  
Gresham, OR 97030

To all members of the Racing Commission:

Tillamook County Fair "John Harris" Race Meet was well attended. Race dates ran from August 7<sup>th</sup> through the 10<sup>th</sup>. We ran 8 races on Wednesday, Thursday and Friday and ran 9 races on Saturday, for a total of 33 races over the 4 day meet. We had a total of 22 Thoroughbred races with average field size of 5.59. Quarter Horse races totaled 11 with an average field size of 6.18.

The support from the horsemen was outstanding and we continue to see improvements in our Quarter Horse participation. We are looking for ways to add more feature races for them in the next year. Approximately 215 horses and 10 ponies were on the Fairgrounds for race meet week. We started 191 horses for the meet and all finished safely.

We do continue to struggle with having enough stalls as our race meet grows. This year we could have used another 30-40 stall, but made it work.

We had 10 jockeys to start the meet. One jockey break a bone in his foot on Saturday leaving the starting gate, checked out and released. He did not return to race on Saturday.

We will continue to work on and have conversations regarding having Paramedics, ambulance coverage in a more accessible place to provide care for a seriously injured rider if needed.

The track had maintained its footing from the previous year so only minor rock collection & grooming was needed before Fair. Minor grading was done to maintain the proper angle of the track and water collection trough on the inside of the corners. Additional repairs were done on the inside rail in order to provide smoother angles on or near the corners. All repairs were on the recommendation from ORC Steward, Mike Twiggs to further the safety and well-being of the jockeys and horses. The starting gate was checked and brought up to safety standards before the race meet occurred.



The ORC provided us with a \$4,000 base purse funding per race and a one-time added contribution of \$8,000 for match money. OHBPA contributed \$1,000 per thoroughbred races and an additional \$1,000 for a feature race. OQHRA provided \$1,000 per Quarter horse race and an additional \$10,000 for two futurity races. This year we had 14 feature races supported by \$14,400 from Fair friends, families and business sponsors. Tillamook Fair also contributed additional purse money to fill in where needed to increase the feature races.

The self-service betting machines ranged from 3.99% to 7.1% of our total tickets sold over the 4 day period. So we need to look at how it trends over time in order to provide the best ongoing opportunities for Fairgoers to bet.

The volunteer crew that run the Pari-Mutuel room takes on the largest percentage of the sales and continue to show their tremendous support of racing and giving bettors the best experience possible. Our handle this year was \$161,279, which is up from \$157,389 in 2023. This year's handle was the highest on record since 2009. We hope this is a trend looking forward. Our average handle per race was \$4,887.24.

Our daily handle stats; Wednesday \$25,203 was up 9.7%, Thursday \$36,408 was up 8.5%, Friday \$43,736 was up .6%. Saturday had some costly delays with some scratches and an injured rider that caused our race program to over run our desired time allotment by 1 hour resulting in a total of \$55,932 down 3.4%.

We held a BBQ for the horseman on Friday night that was a huge success with over 250 in attendance. Overall a great meet and we would have set a single day handle record if Saturday, if it had not been for 2 late scratches. We look for ideas to continue to grow our numbers in both field size and handle for 2025.

Tillamook Fair is fortunate to have such a dedicated volunteer staff and sales team. Racing has become a popular and successful event at the Fair and we will strive to continue the promotion and education of the industry. We rely heavily on donated services, equipment and man power to complete the preparations for Horse Racing and the entire Fair. We couldn't do it without the financial support and direction from knowledgeable staff, as well as the collaborative efforts from the Oregon Racing Commission and horsemen partnering associations.

Respectfully,



Camy VonSeggern  
Fairgrounds Director  
TILLAMOOK COUNTY FAIR



Steve Smith  
Tillamook Race Director

ORS 462.405 (3) In lieu of the board of stewards conducting any inquiry and hearing provided for by subsection (1) of this section, the board of stewards may request the commission to appoint and designate a person to conduct such inquiry and hearing who shall be known as a hearings master. The hearings master shall have the same authority and power as the board of stewards in conducting the inquiry and hearing. Any person adversely affected by any hearings master ruling has the right to appeal to the commission as provided for in subsection (4) of this section. The hearings master need not be an administrative law judge assigned from the Office of Administrative Hearings established under ORS 183.605.

## 2025 ORC Meeting Schedule



<b>January:</b>	Thursday, 01/16/2024	1:30 pm via Microsoft Teams
<b>February:</b>	Thursday, 02/20/2024	1:30 pm via Microsoft Teams
<b>March:</b>	Thursday, 03/20/2024	1:30 pm via Microsoft Teams
<b>April:</b>	Thursday, 04/17/2024	1:30 pm <b>in-person at PSOB</b>
<b>May:</b>	Thursday, 05/15/2024	1:30 pm via Microsoft Teams
<b>June:</b>	Thursday, 06/19/2024	1:30 pm via Microsoft Teams
<b>July:</b>	Thursday, 07/17/2024	1:30 pm via Microsoft Teams
<b>August:</b>	Thursday, 08/21/2024	1:30 pm via Microsoft Teams
<b>September:</b>	Tuesday, 09/09/2024	1:30 pm <b>in-person at GPD</b>
<b>October:</b>	Thursday, 10/16/2024	1:30 pm via Microsoft Teams
<b>November:</b>	Thursday, 11/20/2024	1:30 pm via Microsoft Teams
<b>December:</b>	Thursday, 12/18/2024	1:30 pm via Microsoft Teams

OAR 462-200-0675 (Proposed)

"BEST (X) OF (Y)"

(1) The sum of monies wagered on eligible combinations minus takeout constitutes the net pool. Wagers on combinations featuring betting interests which finish outside of the top (y) positions are considered ineligible and their stakes shall be refunded.

(2) The amounts wagered on the first (x) betting interests to finish are deducted from the net pool, the balance remaining being the profit. The profit is divided into (x) equal portions, one being assigned to each winning betting interest and divided by the amount wagered on that betting interest, the resulting quotient is the profit per dollar wagered on that betting interest.

(3) The net pool shall be distributed to winning wagers in the following precedence, based upon the order of finish:

(a) As a profit split to those whose selection is included within the first (x) finishers; but if there are no such wagers; then

(b) As a single price pool to those who selected the one covered betting interest included within the first (x) finishers; but if there are no such wagers; then

(c) As a single price pool to those who selected the first covered betting interest that finished in positions between (x) and (y); but if there are no such wagers; then

(d) The entire pool shall be refunded for that contest.

(4) In the event of a dead heat in the first (x) finishing positions between contestants with unique betting interests, the share of the profit assigned to those betting interests is equal to the sum of the profit assigned to winning positions encompassed by the dead heat. The share of the profit assigned to each dead heat position is then split between the unique covered betting interests in that position. For example, in a Best (3) of (8) contest:

(a) A dead heat for first involving two betting interests, and a single third-place finisher would be distributed as though no dead heat had occurred.

(b) A single winning finisher, a single second place finisher and a dead heat for third involving three betting interests would result in one third of the profit being distributed to wagers on the first-place finisher, one third of the profit being distributed to wagers on the second-place finisher and one sixth of the profit being distributed to wagers on each of the third-place finishers.

(c) A single winning betting interest with a dead heat for second involving three betting interests would result in one third of the profit being distributed to wagers on the first-place finisher and two ninths of the profit being distributed to wagers on each of the second-place finishers.

**Statutory/Other Authority:** ORS 462.270(3)

**Statutes/Other Implemented:** ORS 462.270

Reason for the rule: Add new betting options and pools.

Fiscal Advisory meeting: No

Hearing: Yes – January 16, 2025

Other reference material: None