September 18, 2024

Agenda Item: 8b

Action

Public Comment Allowed: No

Topic: Request to adopt amendments to 736-015-0006, 0020, -0030, -0040, and -0043 Adding and Updating Rate Ranges and Day Use Parking Permit Fees

Presented by: Katie Gauthier, Government Relations and Policy Manager

Background: Under ORS 390.124(2)(a) the State Parks and Recreation Commission has the authority to adopt by rule a range of charges for the use of areas established and maintained by the department. From that range, the director may set and adjust fees, with changes allowed no more than four times per calendar year.

Fees currently charged by the department, in some site types are nearing the top of the approved rate ranges. Proposed rules seek adjustments to rate ranges to respond to increases in utility costs, operations and maintenance needs, and inflation. Increasing rate ranges now will provide the agency flexibility to adjust fees as conditions change in coming years.

Public Comment Process

Public comment on the proposed amended rate ranges opened July 1. An additional comment period on day use parking permit fee increases was opened on August 1. Both comment periods end August 30. As part of the public comment process, four public hearings were held, two virtually and two in-person.

Information about the public comment opportunity was shared with the agency interested parties list, legislators, and through news releases. Numerous articles shared information about the opportunity to provide feedback on proposed rules. In total, 402 comments have been received as of August 26. Written comments are shared on the <u>agency rulemaking website</u> on a weekly basis. A summary of comments and staff analysis will be provided to the commission in an attachment following closure of the public comment period.

Out-of-State Surcharge

At Commission direction, staff have researched and taken public comment on adding a 25% surcharge to all site types. Under ORS 309.124(2)(a), RV sites already require a 25% surcharge for out-of-state residents. This accounts for 67% of the agency site rentals. Expanding the surcharge to the remaining 33% of sites is estimated to generate approximately \$790,000 in overnight revenue per biennium (based on 23-25 budget projections). During implementation of the out-of-state surcharge for RV sites in 2022, the agency did not see a reduction in overall occupancy; however, we did experience a slight shift in the proportion of visitors from out-of-

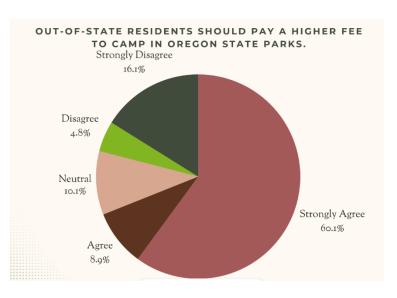
state. Adding a fee to additional site types, is expected to cause the proportion of campsites booked by Oregon residents to increase from 64% to 66%.

Staff also reviewed out-of-state fees charged by neighboring state park systems. In general, fees for campsites, day use, and the types of services and park amenities vary greatly across state park systems. Many states have implemented a charge for out-of-state visitors. Below is a table outlining the charges of a few western states.

Out	Out-of-State Fees Assessed by Neighboring State Park Systems							
State	Amount Charged	Areas for Fees	Notes					
Washington	\$5 per reservation	additional fee on all reservations						
Idaho	Varies by campground and site type from \$3 to double the cost of a site.	campsites, vehicle entry fees, annual passes.	Five most popular campgrounds charge double as required by 2021 state law.					
California	no surcharge							
Nevada	Additional \$5 per vehicle	camping and day use						
Wyoming	Day Use- \$4-5 per vehicle/ double for annual passes; Camping- \$8 per site	camping and day use	campers must pay both camping and day use fees (if site charges) to camp.					
Montana	Day use- \$8 per vehicle; \$50 annual pass or \$35 7-day pass; \$10-12 for cabins and yurts	day use; cabins, yurts, and tipis	residents have option of paying \$9 annually with vehicle registration for free day use.					
Utah	\$10-15 per vehicle	Day Use fees						

Comments received on a proposed out-of-state surcharge have been overwhelmingly supportive. In the camping opinion survey conducted alongside the rulemaking nearly 70% of respondents were supportive of out-of-state residents paying a higher rate, with 60% strongly supporting the higher rate.

Some commenters expressed a preference for an Oregonian discount instead of an out-of-state surcharge. However, with current statutory language this would be difficult to implement.



Proposed Rate Changes

The table of proposed ranges (Attachment C) indicates specific proposed range increases along with out-of-state rate ranges.

As of August 26, in general as expected, comments have not been overall supportive of increasing rate ranges. A full summary of comments and staff analysis will be included in Attachment E following closure of the comment period.

While most comments are not in support of rate range increases, there are comments that do acknowledge a need for increases. Those comments recognize the increase in visitation, relative low cost and value currently in state parks and increasing need for maintenance and improvement of park facilities as primary reasons to support fee increases.

Many commenters were concerned about the increase in fees impacting affordability for lowincome families and those on fixed incomes. Ensuring that access to outdoor recreation continues to be available for Oregonians is a priority for many of those who commented. The agency will need to continue to evaluate accessibility and affordability as rate changes are implemented.

There were a number of comments opposing rate range increases based on a belief that either tax dollars pay for state parks or nature should be free for everyone. While not a new issue, developing methods to explain how managing and maintaining natural areas for sustainable long-term outdoor recreation involves substantial investment is one the agency will continue to pursue.

Proposed Day Use Parking Permit Fee Changes

The purpose of the day use parking permit fee as described in OAR 736-015-0030(1) is to manage increased use of park areas by allowing the director to require a motor vehicle day use parking permit fee at selected park areas. Day use parking permit fees are currently assessed at 25 parks. The current fee is \$5 per day, \$30 for an annual pass, or \$50 for a 24-month pass. This fee has not increased since 2009 when it went from \$3 to \$5.

Initially, day use parking permit fees were not part of the rate change rulemaking. However, after further review of revenue needs for the agency, a proposed change to add rate ranges to the day use parking permits was opened for public comment on August 1. Proposed rules would make the following changes to day use parking permit rates:

Daily Motor Vehicle – Increase from \$5 to \$7-15. 12-month Permit – Create range from \$30-60. 24-month Permit -Create range from \$50-80.

In addition, proposed rules would remove names of parks requiring a day use parking permit from rule and allow the director to assess on an annual basis which parks would require a permit. This adaptive management practice will allow for more nimble management to balance overcrowding and resource conservation concerns while maintaining our recreation mission. Any changes to day use parking permits would be announced a minimum of 30 days prior to implementation.

Survey Results

In addition to opening public comment, a survey was conducted to gather opinions on how visitors' opinions about camping facilities, fees and the value of state parks. The survey also asked respondents to rank as most important when choosing a camping location. Attachment D includes a summary of those results. 265 responses were voluntarily gathered from respondents to the online survey included on our rulemaking page.

Prior Action by Commission: Commission approved opening rulemaking on OAR 736-015-006 to 0043 in June 2024 and directed staff to review potential of adding out-of-state surcharges to all site types.

Action Requested: Adopt amendments to OAR 736-015-0006, 736-015-0020, 736-015-0030, 736-015-0040 and 736-015-0043 to update and add rate ranges as authorized under ORS 390.124(2)(a), add out-of-state surcharges to all campsites, add day use parking permit rate ranges, and allow the director to determine which parks will require a day use parking permit.

Attachments:

Attachment A- Marked Copy Attachment B- Clean Copy Attachment C- Proposed Rate Range Table Attachment D- Results from survey of camping facility, program, and cost opinions. Attachment E- Summary of comments and staff analysis (pending closure of comments)

Prepared by: Katie Gauthier

8b Attachment A Marked Copy

Rate Ranges and Day Use Parking Permit Fees

736-015-0006 Definitions

As used in this division, unless the context requires otherwise:

(1) "Adoptive Foster Families" means one or more persons who have adopted one or more foster children pursuant to ORS 418.285. At least one of the children must currently be under 18 years of age and living with the Adoptive Foster Family.

(2) "Campsite" means full hookup, electrical hookup, tent, primitive, yurt, cabin, tepee, hiker/boater/bicyclist, horse camping,group tent and group RV camp areas.

(23) "Commission" means the Oregon State Parks and Recreation Commission.

(34) "Department" means the Oregon State Parks and Recreation Department.

(45) "Director" means the director of the department.

(56) "Enforcement Officer" means a peace officer or park employee specifically designated by the director under ORS 390.050 to investigate observed or reported violations, and to issue oral or written warnings or citations to enforce park area rules.

(237) "Fee Range" means a range of fees that may be charged for a campsite. The Director will set the actual fee for each campsite within that range.

(68) "Foster Families" means persons with their foster children, who currently maintain:

(a) A Foster Home, a Relative Home for Children or a Foster Home for Children with Developmental Disabilities, as described in ORS 418.625 or 443.830;

(b) A Foster Home certified by the Oregon Youth Authority under OAR chapter 416, division 530;

(c) A Foster Home certified by any of the nine federally-recognized tribal governments as listed in ORS 172.110; or

(d) A therapeutic Foster Home for Children with Developmental Disabilities provided through a third-party provider that has been certified by the Department of Human Services.

(79) "In Kind Services" means a group or person who provides, at the direction of park staff, materials or services whose value to the park area equals or is greater than the normal fees.

(<u>810</u>) "Marketing and Promotion" generally are agency-sponsored events that are of regional or statewide significance promoting tourism or partnerships with local communities, other agencies or economic development.

(911) "Motor Vehicle" as defined in ORS 801.360 means a vehicle that is self-propelled or designed for self-propulsion. ORS 801.590 further defines "vehicle" as "any device in, upon or by which any person or property is or may be transported or drawn upon a public highway and includes vehicles that are propelled or powered by any means."

(1012) "Non-Profit Entity" means a group having a 501c(3) exempt status filed with the US Department of Internal Revenue Service.

(<u>H13</u>) "Non-resident" means individuals who reside outside of the state of Oregon. <u>A person</u> who is an enrolled member of an Indian Tribe as defined in ORS 182.162(2) is considered resident of Oregon.

(1214) "Park Area" means any state park, wayside, corridor, monument, historic, or recreation area, except portions of ocean shore recreation areas not abutting a state park or wayside, under the jurisdiction of the department.

(1315) "Park Employee" means an employee of the department.

(1416) "Park Facility" includes but is not limited to individual and group campsites, day use areas and shelters, cabins, yurts, tepees, meeting halls, lodges, pavilions, and other amenities of the department.

(1517) "Park Manager" means the supervisor or designated park employee in charge of a park area.

(1618) "Peace Officer" means a sheriff, constable, marshal, municipal police officer, member of the Oregon State Police, and other persons as may be designated by law.

(1719) "Person" includes individuals, a public or private corporation, an unincorporated association, a partnership, a government or a governmental instrumentality.

(1820) "Reduced Service Level" means a reduction in the normal level of service that a person may reasonably expect due to the department's action/inaction or park facility failure lasting longer than 24 hours.

(1921) "Reservation Cancellation" means the person requests an existing reservation be ended without the creation of a new reservation.

(2022) "Reservation Change" means a modification to an existing reservation by a person that changes the arrival or departure dates, a complete change to reservation dates, or changes the type of site from the original request.

(2123) "Special Events" may be an activity sponsored or co-sponsored by the department, an event that provides entertainment to park visitors, or other activities that promote the mission of the department or Oregon tourism.

(2224) "Traditional Tribal Activities" generally means traditional, spiritual, natural and cultural resource practices that would have been or which still are conducted by a federally recognized tribe or its members.

(23) "Fee Range" means a range of fees that may be charged for a campsite. The Director will set the actual fee for each campsite within that range.

736-015-0020 Overnight Rentals

The director is authorized by the commission to include transient lodging taxes in the nightly rental rate and to increase the rental rate to the nearest whole dollar. The department shall retain the additional revenue. A 25-percent surcharge will be added to all campsites reserved by non-residents. Campsite Rental rates (per night per site before tax):

(1) Full Hookup Campsite: Provides campsite with individual water supply, electrical and sewage hookups, table, stove, and access to a restroom. Fee Range: $\frac{26-4033-52}{ORS 390.124(2)(a)}$ non-residents will be charged a 25-percent surcharge for this site type.

(2) Electrical Hookup Campsite: Provides campsite with individual water supply and electrical hookups, table, stove, and access to a restroom. Fee Range: <u>\$24-3831-49</u>. Pursuant to ORS 390.124(2)(a) non-residents will be charged a 25-percent surcharge for this site type.

(3) Tent Campsite: Provides campsite with water supply nearby but does not have electricity or sewage hookup. Provides table, stove, and access to a restroom. Fee Range: $\frac{17-2221-29}{21-29}$.

(4) Primitive Campsite: Provides campsite with table and stove; water and sanitary facilities may be some distance away. All primitive campsites Fee Range: \$10-1510-25.

(5) Yurt: Rustic units provide a temporary tent structure, covered deck, heat, lights and beds along with outdoor picnic facilities. Deluxe units add kitchen facilities, bathrooms and showers.

(a) Rustic: Fee Range: \$42-6252-72.

(b) Deluxe: Fee Range: \$81-9986-129.

(6) Cabin: Rustic units provide a hard-walled wooden structure, covered deck, heat, lights and beds along with outdoor picnic facilities. <u>Mini units only allow up to four people and include</u> <u>microwave and refrigerator</u> Totem units are primitive log units. Deluxe 1 units add kitchen facilities, bathrooms and showers.

(a) Totem: Fee Range: \$26-46<u>60</u>.

(b) Rustic: Fee Range: \$42-6252-81.

(c) Mini: Fee Range: \$52-100

(ed) Deluxe 1: Fee Range: \$81-9991-129.

(7) Tepee: Tepee replica units vary in diameter from 18' to 26' and provide heat, lights and beds along with outdoor picnic facilities. All tepees: Fee Range: \$42-62.81

(8) Hiker/Boater/Bicyclist Campsite: Provides cleared area for campers without motor vehicles; water and sanitary facilities may be some distance away. All hiker/boater/bicyclist campsites: Fee Range: \$7-12-16 per camper per night.

(9) Extra Vehicle in Campground: An additional rental rate of 710-15 per vehicle is charged when an extra vehicle is driven into the campground and remains overnight.

(10) Extra Motorcycle in Campground: If the initial campsite rental is to a person riding a motorcycle, and the first extra vehicle is a motorcycle, the second motorcycle will not be charged. Additional motorcycles in the site will be charged $\frac{7}{10-15}$ as an extra vehicle. The $\frac{7}{20}$ extra vehicle charge will allow up to two motorcycles per extra vehicle charge.

(11) Pre-Registration (where available): The department may allow a person with a reservation for individual tent, electrical or full hook-up campsites to expedite the check-in process by registering on-line prior to or upon arrival at the park area.

(12) Pursuant to ORS 105.672 to 105.696, overnight rental charges under this rule are for use of the assigned area or park facility of the state park land for camping and not for any other recreational purpose or area of state park land. The immunities provided under ORS 105.682 apply to use of state park land for any other recreational purpose.

Statutory/Other Authority: ORS 390.124 Statutes/Other Implemented: 390.121, 390.124, ORS 390.111 & ORS 105.672 to 105.696 736-015-0026 Group Day Use

(1) At designated park areas, a person may reserve a group picnic area(s) by calling the Oregon State Parks Reservation Center. The park manager will determine the maximum group size for each park facility.

(2) The department will charge group picnic rental rates to offset additional park administration and maintenance costs:

(a) <u>Group picnic area. This is a day use area that may contain a covered area, but does not include dedicated water or electricity for the covered area.</u> Base rate (0–50 people) — \$50-200;

(b) <u>Group picnic shelter. This is a day use covered picnic shelter with water and electricity. Base</u> rate (0-50 people) --\$ 75-250

(c) Charges for persons in excess of the 50 person base rate will be \$1 per person

(3) The park manager may make advance arrangements with the group leader for parking, supervision, cleanup, checkout time, and other pertinent details.

(4) Upon arrival, the group leader will check in with park staff who will direct the group to the reserved area.

(5) The group must have adult supervision at all times.

(6) Pursuant to ORS 105.672 to 105.696, group day use rental charges under this rule are for use of the assigned area or park facility of the state park land for picnicking and not for any other recreational purpose or area of state park land. The immunities provided under ORS 105.682 apply to use of state park land for any other recreational purpose.

Statutory/Other Authority: ORS 390.124

Statutes/Other Implemented: ORS <u>105.672 to 105.696</u>, 390.111, 390.121, 390.124 <u>& HB 3673</u> (2010)

<u>736-015-0030</u>

Day Use Parking Permit

(1) Purpose: Based on the department's goal to manage increased use of park areas, the director may require a motor vehicle day use parking permit at selected park areas. This charge is a parking fee and not a charge for recreational purposes under ORS 105.672 to ORS 105.696. The immunities provided under ORS 105.682 apply to use of state park land for recreational purpose.

(2) General Regulations:

(a) Parking permits are to be clearly displayed through the windshield of motor vehicles with the expiration date visible;

(b) Persons with motorcycles or other motor vehicles, such as convertibles, where the permits could be subject to theft, may keep the permit with them and must show it to an enforcement officer or park employee upon request.

(3) Day Use Parking Permit Fees:

(a) Daily Motor Vehicle \$57-15;

(b) 12-month Permit \$30<u>-60</u>;

(c) 24-month Permit \$50<u>-80;</u>

(d) The director will determine the day-use parking permit fee within the range.

(A) The director will review proposed changes in the parking permit fee on an annual basis.

(B) The department will post changes on the department website for a minimum of 30 days prior to the effective date.

(C) The department will post information about the <u>day use</u> parking permit fee on the department <u>website</u>.

(4) The department may enter into a written agreement with privately owned commercial vendors and non-profit cooperative associations affiliated with the department under ORS 390.143 to sell 12-month and 24-month permits:

(a) The director shall establish a maximum allowable fee of \$1 for vendors who sell the 12-month and 24-month permits;

(b) Non-profit cooperative associations affiliated with the department may by agreement retain fees in excess of the minimum vendor fee for use in funding interpretive programs in park areas;

(c) The vendor's fee will be included in the price of the permit;

(d) Only a park employee may issue replacement permits in the event an original permit is lost, stolen, or mutilated.

(5) Daily Access Exceptions: The director may grant exceptions to the day-use parking permit requirement under the following circumstances:

(a) Emergency vehicles;

(b) Government vehicles on official business;

(c) Business and delivery vehicles on official business;

(d) A person who is currently a registered camper at a park area and clearly displays the overnight rental receipt;

(e) Park concessionaires and their employees;

(f) A person entering the park to engage in specially permitted non-recreation activities;

(g) Park volunteers on duty in the park;

(h) A person with a permit issued by another entity with which the department has a written agreement to honor their passes;

(i) Other persons as designated by the director.

(6) Park Areas Subject to Day-Use Parking Permit Fees: Park areas at which a day use parking permit fee shall be charged include: Fort Stevens State Park, Cape Lookout State Park, Ecola State Park, Nehalem Bay State Park, Honeyman Memorial State Park (West side), L.L. "Stub" Stewart Memorial State Park, Heceta Head Lighthouse, Shore Acres State Park, Milo McIver State Park, Viento State Park, Benson State Recreation Area, Dabney State Recreation Area, Historic Columbia River Highway State Trail, Mayer State Park, Rooster Rock State Park, Champoeg State Heritage Area, Detroit Lake State Recreation Area, Fall Creek State Recreation Area (Winberry), Silver Falls State Park, Jasper State Recreation Site, Mongold Day use Area, Willamette Mission State Park, Tou Velle State Recreation Site, The Cove Palisades State Park, Tumalo State Park, Smith Rock State Park, Farewell Bend State Recreation Area. The director will determine parks assessing a day-use parking permit fee.

(a)The director will review proposed changes in parks requiring a day use parking permit on an annual basis.

(b) The department will post changes on the department website for a minimum of 30 days prior to the effective date.

(c) The department will post information about parks requiring a day use parking permit on the department website.

Statutory/Other Authority: ORS 390.124 **Statutes/Other Implemented:** ORS <u>105.672 to 105.696</u>, 390.111, <u>&</u> 390.121 & HB 3673 (2010)

736-015-0040

Miscellaneous Rentals and Products

(1) Firewood: Where conditions permit, firewood will be sold.

(2) Boat Moorage Facilities — 10-15-40 per day per boat: Where boat moorage facilities are provided they may only be reserved with other campsite reservations.

(3) Marina Slip Rental—Where slips are available at marinas in parks without camping facilities rental rates and lengths of time will be detailed on the department website.

(34) Showers — \$2-5-10 per person: Charged where showers are available to non-campers in a campground.

(4<u>5</u>) Horse Camping Area:

(a) Non-hookup site: Fee Range: \$17-2221-29 per night per camper unit;

(b) Hookup site: Fee Range: $\frac{26-4033-52}{2}$ per night per camper unit, pursuant to ORS 390.124(2)(a) non-residents will be charged a 25-percent surcharge for this site type;

(c) Group site (accommodates 3-5 units): Fee Range: \$51-6657-86 per night;

(d) Double site: Fee Range: \$43-6949-90 per night per two camper units;

(e) A camper unit consists of a motor home, trailer, tent or camper.

(56) Group Tent Camps: Small group tent areas available in some parks which are designed to accommodate approximately 25 people. Water and toilet facilities are provided nearby, but shower facilities may be some distance away.

(a) Base rate (0-25 people): Fee Range: \$70-9090-117 per night;

(b) Charges for persons in excess of the 25 person base rate will be \$3 per person per night.

(67) Group RV Camp: Special camp area designed to accommodate RV's requiring hookups in a group setting. The camp has electrical hookups available, water, table, stove, and access to a restroom.

(a) Base rate (up to 10 units): Fee Range: \$100-120150-250 per night, pursuant to ORS 390.124(2)(a) a site reserved by a non-resident will be assessed a 25-percent surcharge;

(b) Charges for units in excess of the 10-unit base rate: \$10 per unit per night.

(78) Pets Staying Overnight in Facilities (Yurts, Cabins, Tepees): Not more than two pets (cat or dog only) staying overnight in facilities: \$10 per night.

(8) Youth Camp (Silver Falls): Large capacity group camp facility with cabins, commercial kitchen facilities, dining hall, showers, meeting halls and swimming facilities. Minimum fee of \$800 per night for up to 80 persons and \$10 per person per night thereafter up to a maximum occupancy of 250 persons.

(9) Lodge/Community Hall: Large meeting facility with kitchen and restroom facilities which may be reserved overnight: Fee Range \$200-250-325 per night.

(10) Meeting Hall: Small meeting facility, generally associated with a campground, which may have limited kitchen facilities and restrooms: Fee Range $\frac{75-125125-200}{75-125-200}$ per day.

(11) <u>Champoeg</u> Pavilion: <u>Includes Indoor Memorial building and outdoor large covered pavilion</u> <u>area.</u> <u>A large, covered for group day-use facility for group use</u>: Minimum fee range of \$100-

150250-400 per event for up to 50 people, and \$1 per person thereafter up to the maximum occupancy of the facility.

(12) Shore Acres Garden <u>Packages: -Facilities must be reserved as part of a package</u> All facility prices, no matter which <u>facility or combinationpackage</u> of facilities are is booked, start with a minimum of 50 persons per event. Additional people beyond the minimum of 50 are \$1 per person up to a maximum of 100 people per event. Reservable Shore Acres facilities include garden sites which are lawn areas outside of the formal garden or a section of the formal garden; the Garden House and Pavilion which are buildings within the formal garden and the Observation Building lawn area.

(a) <u>Package 1: includes garden site</u>, <u>Garden House</u>, and <u>Pavilion area</u>. <u>Fee Range \$450-700</u>. <u>Fee Range autside the formal garden or a section of the formal garden (NOTE: sites in the garden must be booked in conjunction with another facility): Fee Range \$100-150 per event.</u>

(b) <u>Package 2: includes Garden House and Pavilion area. Fee Range \$350-600.</u> Pavilion (inside the formal garden and must be booked with an event site or the garden house): Fee Range \$100-150 per event.

(c) <u>Package 3: includes garden site and Pavilion area. Fee Range \$250-500.</u> Garden House (inside the formal garden and must be booked with the Pavilion): Fee Range: \$200-250 per event.

(d) Package 4: includes Observation Building lawn area (no building included with rental). Fee Range \$150-400.

Statutory/Other Authority: ORS 390.124 Statutes/Other Implemented: ORS 390.111, 390.121 & 390.124

736-015-0043 Effective Dates

Amendments to OAR 736-015-0020,736-015-0026, -and 736-015-0040 adopted at the September 20, 2017September 18, 2024-OPRD Commission meeting become effective July 1, 2025.upon October 1, 2017.and amendments to OAR 736-015-0030 become effective January 1, 2025.

Statutory/Other Authority: ORS 390.124 Statutes/Other Implemented: ORS 390.111, 390.121 & 390.124

8b Attachment B Clean Copy

Rate Ranges and Day Use Parking Permit Fees

736-015-0006 Definitions

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(3) "Commission" means the Oregon State Parks and Recreation Commission.

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(6) "Enforcement Officer" means a peace officer or park employee specifically designated by the director under ORS 390.050 to investigate observed or reported violations, and to issue oral or written warnings or citations to enforce park area rules.

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(10) "Marketing and Promotion" generally are agency-sponsored events that are of regional or statewide significance promoting tourism or partnerships with local communities, other agencies or economic development.

(11) "Motor Vehicle" as defined in ORS 801.360 means a vehicle that is self-propelled or designed for self-propulsion. ORS 801.590 further defines "vehicle" as "any device in, upon or by which any person or property is or may be transported or drawn upon a public highway and includes vehicles that are propelled or powered by any means."

(12) "Non-Profit Entity" means a group having a 501c(3) exempt status filed with the US Department of Internal Revenue Service.

(13) "Non-resident" means individuals who reside outside of the state of Oregon. A person who is an enrolled member of an Indian Tribe as defined in ORS 182.162(2) is considered resident of Oregon.

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(18) "Peace Officer" means a sheriff, constable, marshal, municipal police officer, member of the Oregon State Police, and other persons as may be designated by law.

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(20) "Reduced Service Level" means a reduction in the normal level of service that a person may reasonably expect due to the department's action/inaction or park facility failure lasting longer than 24 hours.

(21) "Reservation Cancellation" means the person requests an existing reservation be ended without the creation of a new reservation.

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(23) "Special Events" may be an activity sponsored or co-sponsored by the department, an event that provides entertainment to park visitors, or other activities that promote the mission of the department or Oregon tourism.

(24) "Traditional Tribal Activities" generally means traditional, spiritual, natural and cultural resource practices that would have been or which still are conducted by a federally recognized tribe or its members.

736-015-0020 Overnight Rentals

The director is authorized by the commission to include transient lodging taxes in the nightly rental rate and to increase the rental rate to the nearest whole dollar. The department shall retain the additional revenue. A 25-percent surcharge will be added to all campsites reserved by non-residents. Campsite Rental rates (per night per site before tax):

(1) Full Hookup Campsite: Provides campsite with individual water supply, electrical and sewage hookups, table, stove, and access to a restroom. Fee Range: \$33-52..

(2) Electrical Hookup Campsite: Provides campsite with individual water supply and electrical hookups, table, stove, and access to a restroom. Fee Range: \$31-49..

(3) Tent Campsite: Provides campsite with water supply nearby but does not have electricity or sewage hookup. Provides table, stove, and access to a restroom. Fee Range: \$21-29.

(4) Primitive Campsite: Provides campsite with table and stove; water and sanitary facilities may be some distance away. All primitive campsites Fee Range: \$10-25.

(5) Yurt: Rustic units provide a temporary tent structure, covered deck, heat, lights and beds along with outdoor picnic facilities. Deluxe units add kitchen facilities, bathrooms and showers.

(a) Rustic: Fee Range: \$52-72.

(b) Deluxe: Fee Range: \$86-129.

(6) Cabin: Rustic units provide a hard-walled wooden structure, covered deck, heat, lights and beds along with outdoor picnic facilities. Mini units only allow up to four people and include microwave and refrigerator Totem units are primitive log units. Deluxe 1 units add kitchen facilities, bathrooms and showers.

(a) Totem: Fee Range: \$26-60.

(b) Rustic: Fee Range: \$52-81.

(c) Mini: Fee Range: \$52-100

(d) Deluxe 1: Fee Range: \$91-129.

(7) Tepee: Tepee replica units vary in diameter from 18' to 26' and provide heat, lights and beds along with outdoor picnic facilities. All tepees: Fee Range: \$42-81

(8) Hiker/Boater/Bicyclist Campsite: Provides cleared area for campers without motor vehicles; water and sanitary facilities may be some distance away. All hiker/boater/bicyclist campsites: Fee Range: \$7-16 per camper per night.

(9) Extra Vehicle in Campground: An additional rental rate of \$10-15 per vehicle is charged when an extra vehicle is driven into the campground and remains overnight.

(10) Extra Motorcycle in Campground: If the initial campsite rental is to a person riding a motorcycle, and the first extra vehicle is a motorcycle, the second motorcycle will not be charged. Additional motorcycles in the site will be charged \$10-15 as an extra vehicle. The extra vehicle charge will allow up to two motorcycles per extra vehicle charge.

(11) Pre-Registration (where available): The department may allow a person with a reservation for individual tent, electrical or full hook-up campsites to expedite the check-in process by registering on-line prior to or upon arrival at the park area.

(12) Pursuant to ORS 105.672 to 105.696, overnight rental charges under this rule are for use of the assigned area or park facility of the state park land for camping and not for any other recreational purpose or area of state park land. The immunities provided under ORS 105.682 apply to use of state park land for any other recreational purpose.

Statutory/Other Authority: ORS 390.124 Statutes/Other Implemented: 390.121, 390.124, ORS 390.111 & ORS 105.672 to 105.696 736-015-0026 Group Day Use

(1) At designated park areas, a person may reserve a group picnic area(s) by calling the Oregon State Parks Reservation Center. The park manager will determine the maximum group size for each park facility.

(2) The department will charge group picnic rental rates to offset additional park administration and maintenance costs:

(a) Group picnic area. This is a day use area that may contain a covered area, but does not include dedicated water or electricity for the covered area. Base rate (0–50 people) — \$50-200;

(b) Group picnic shelter. This is a day use covered picnic shelter with water and electricity. Base rate (0-50 people) --\$ 75-250

(c) Charges for persons in excess of the 50 person base rate will be \$1 per person

(3) The park manager may make advance arrangements with the group leader for parking, supervision, cleanup, checkout time, and other pertinent details.

(4) Upon arrival, the group leader will check in with park staff who will direct the group to the reserved area.

(5) The group must have adult supervision at all times.

(6) Pursuant to ORS 105.672 to 105.696, group day use rental charges under this rule are for use of the assigned area or park facility of the state park land for picnicking and not for any other recreational purpose or area of state park land. The immunities provided under ORS 105.682 apply to use of state park land for any other recreational purpose.

Statutory/Other Authority: ORS 390.124 **Statutes/Other Implemented:** ORS 105.672 to 105.696, 390.111, 390.121, 390.124

736-015-0030

Day Use Parking Permit

(1) Purpose: Based on the department's goal to manage increased use of park areas, the director may require a motor vehicle day use parking permit at selected park areas. This charge is a parking fee and not a charge for recreational purposes under ORS 105.672 to ORS 105.696. The immunities provided under ORS 105.682 apply to use of state park land for recreational purpose.

(2) General Regulations:

(a) Parking permits are to be clearly displayed through the windshield of motor vehicles with the expiration date visible;

(b) Persons with motorcycles or other motor vehicles, such as convertibles, where the permits could be subject to theft, may keep the permit with them and must show it to an enforcement officer or park employee upon request.

(3) Day Use Parking Permit Fees:

- (a) Daily Motor Vehicle \$7-15;
- (b) 12-month Permit \$30-60;
- (c) 24-month Permit \$50-80;
- (d) The director will determine the day-use parking permit fee within the range.

(A) The director will review proposed changes in the parking permit fee on an annual basis.

(B) The department will post changes on the department website for a minimum of 30 days prior to the effective date.

(C) The department will post information about the day use parking permit fee on the department website.

(4) The department may enter into a written agreement with privately owned commercial vendors and non-profit cooperative associations affiliated with the department under ORS 390.143 to sell 12-month and 24-month permits:

(a) The director shall establish a maximum allowable fee of \$1 for vendors who sell the 12-month and 24-month permits;

(b) Non-profit cooperative associations affiliated with the department may by agreement retain fees in excess of the minimum vendor fee for use in funding interpretive programs in park areas;

(c) The vendor's fee will be included in the price of the permit;

(d) Only a park employee may issue replacement permits in the event an original permit is lost, stolen, or mutilated.

(5) Daily Access Exceptions: The director may grant exceptions to the day-use parking permit requirement under the following circumstances:

(a) Emergency vehicles;

(b) Government vehicles on official business;

(c) Business and delivery vehicles on official business;

(d) A person who is currently a registered camper at a park area and clearly displays the overnight rental receipt;

(e) Park concessionaires and their employees;

(f) A person entering the park to engage in specially permitted non-recreation activities;

(g) Park volunteers on duty in the park;

(h) A person with a permit issued by another entity with which the department has a written agreement to honor their passes;

(i) Other persons as designated by the director.

(6) Park Areas Subject to Day-Use Parking Permit Fees:. The director will determine parks assessing a day-use parking permit fee.

(a)The director will review proposed changes in parks requiring a day use parking permit on an annual basis.

(b) The department will post changes on the department website for a minimum of 30 days prior to the effective date.

(c) The department will post information about parks requiring a day use parking permit on the department website.

Statutory/Other Authority: ORS 390.124 **Statutes/Other Implemented:** ORS 105.672 to 105.696, 390.111, & 390.121

736-015-0040

Miscellaneous Rentals and Products

(1) Firewood: Where conditions permit, firewood will be sold.

(2) Boat Moorage Facilities — \$15-40 per day per boat: Where boat moorage facilities are provided they may only be reserved with other campsite reservations.

(3) Marina Slip Rental—Where slips are available at marinas in parks without camping facilities rental rates and lengths of time will be detailed on the department website.

(4) Showers — -5-10 per person: Charged where showers are available to non-campers in a campground.

(5) Horse Camping Area:

(a) Non-hookup site: Fee Range: \$21-29 per night per camper unit;

(b) Hookup site: Fee Range: \$33-52 per night per camper unit,;

(c) Group site (accommodates 3-5 units): Fee Range: \$57-86 per night;

(d) Double site: Fee Range: \$49-90 per night per two camper units;

(e) A camper unit consists of a motor home, trailer, tent or camper.

(6) Group Tent Camps: Small group tent areas available in some parks which are designed to accommodate approximately 25 people. Water and toilet facilities are provided nearby, but shower facilities may be some distance away.

(a) Base rate (0-25 people): Fee Range: \$90-117 per night;

(b) Charges for persons in excess of the 25 person base rate will be \$3 per person per night.

(7) Group RV Camp: Special camp area designed to accommodate RV's requiring hookups in a group setting. The camp has electrical hookups available, water, table, stove, and access to a restroom.

(a) Base rate (up to 10 units): Fee Range: \$150-250 per night,;

(b) Charges for units in excess of the 10-unit base rate: \$10 per unit per night.

(8) Pets Staying Overnight in Facilities (Yurts, Cabins, Tepees): Not more than two pets (cat or dog only) staying overnight in facilities: \$10 per night.

(9) Lodge/Community Hall: Large meeting facility with kitchen and restroom facilities which may be reserved overnight: Fee Range \$200-325 per night.

(10) Meeting Hall: Small meeting facility, generally associated with a campground, which may have limited kitchen facilities and restrooms: Fee Range \$125-200 per day.

(11) Champoeg Pavilion: Includes Indoor Memorial building and outdoor large covered pavilion area. for group day-use: Minimum fee range of \$250-400 per event for up to 50 people, and \$1 per person thereafter up to the maximum occupancy of the facility.

(12) Shore Acres Garden Packages: Facilities must be reserved as part of a package All facility prices, no matter which package is booked, start with a minimum of 50 persons per event. Additional people beyond the minimum of 50 are \$1 per person up to a maximum of 100 people per event. Reservable Shore Acres facilities include garden sites which are lawn areas outside of the formal garden or a section of the formal garden; the Garden House and Pavilion which are buildings within the formal garden and the Observation Building lawn area.

(a) Package 1: includes garden site, Garden House, and Pavilion area. Fee Range \$450-700.

(b) Package 2: includes Garden House and Pavilion area. Fee Range \$350-600.

(c) Package 3: includes garden site and Pavilion area. Fee Range \$250-500.

(d) Package 4: includes Observation Building lawn area (no building included with rental). Fee Range \$150-400.

Statutory/Other Authority: ORS 390.124 Statutes/Other Implemented: ORS 390.111, 390.121 & 390.124

736-015-0043 Effective Dates

Amendments to OAR 736-015-0020,736-015-0026, and 736-015-0040 adopted at the September 18, 2024OPRD Commission meeting become effective July 1, 2025. and amendments to OAR 736-015-0030 become effective January 1, 2025.

Statutory/Other Authority: ORS 390.124 Statutes/Other Implemented: ORS 390.111, 390.121 & 390.124

8b Attachment C: OPRD Proposed Rate Range Adjustments

Campsites

Туре	Current Rate	Current Range	Propose	Proposed Range		Proposed Range for out-of-state visitors	
Full-Hook Up Campsite	\$33	\$26-40*	\$33	\$52	\$41.25	\$65.00	
Electrical Hookup Campsite	\$31	\$24-38*	\$31	\$49	\$38.75	\$61.25	
Tent Campsite	\$21	\$17-22	\$21	\$29	\$26.25	\$36.25	
Primitive Campsite	\$10	\$10-15	\$10	\$25	\$12.50	\$31.25	
Yurt-Rustic	\$52	\$42-62	\$52	\$72	\$65.00	\$90.00	
Yurt-Deluxe	\$86	\$81-99	\$86	\$129	\$107.50	\$161.25	
Cabin-Totem	\$26	\$26-46	\$26	\$60	\$32.50	\$75.00	
Cabin-Rustic	\$52	\$42-62	\$52	\$81	\$65.00	\$101.25	
Cabin-Mini	\$52	\$42-62	\$52	\$100	\$65.00	\$125.00	
Cabin-Deluxe	\$91	\$81-99	\$91	\$129	\$113.75	\$161.25	
Терее	\$42	\$42-62	\$42	\$81	\$52.50	\$101.25	
Hiker/Boater/ Bicycle Campsite:	\$7	\$7-12 per camper	\$7	\$16	\$8.75	\$20.00	
Horse- non-hookup site	\$21	\$17-22	\$21	\$29	\$26.25	\$36.25	
Horse-hookup site	\$33	\$26-40*	\$33	\$52	\$41.25	\$65.00	
Horse- group site	\$57	\$51-66	\$57	\$86	\$71.25	\$107.50	
Horse- double site	\$49	\$43-69	\$49	\$90	\$61.25	\$112.50	
Group-tent	\$90	\$70-90	\$90	\$117	\$112.50	\$146.25	
Group-RV	\$120	\$100-120*	\$150	\$250	\$187.50	\$312.50	

* non-residents currently charged 25% more for this site type

Bold indicates new site type or description.

Amenities

Туре	Current Rate	Current Range	Proposed Range		Description
Extra Vehicle	\$7		\$10	\$15	Additional vehicle in campsite where space is available.
Extra Motorcycle in Campground	\$7		\$10	\$15	If the initial campsite rental is to a person riding a motorcycle, and the first extra vehicle is a motorcycle, the second motorcycle will not be charged. Extra vehicle charge will allow up to two motorcycles per extra vehicle charge.
Boat Moorage Facilities	\$10 per day per boat		\$15	\$40	Where boat moorage facilities are provided, they may only be reserved with other campsite reservations.
Marina Slip Rental			Rental rates detailed on department website.		Slips available at marinas in parks without camping facilities. Prices vary by length of site and duration of rental.
Showers	\$2 per person		\$5	\$10	Charged where showers are available to non-campers in a campground.

Day Use Parking Permit Fees

Туре	Current Rate	Current Range	Proposed Range		Description
Daily Rate	\$5		\$7	\$15	Parking fee charged in certain day use parks to help manage visitation.
12-month	\$30		\$30	\$60	
24-month	\$50		\$40	\$80	

Group Facilities

Туре	Current Rate	Current Range	Proposed Range		Description
group picnic rental rates	\$50		\$50	\$200	This is a day use area that may contain a covered area but does not include dedicated water or electricity for the covered area.

Bold indicates new site type or description.

group picnic shelter rate			\$75	\$250	This is a day use covered picnic shelter with water and electricity.
Youth Camp	\$800		\$800	\$1,040	No longer reservable.
Lodge/ Community Hall	varies	\$200- 250	\$200	\$325	Large meeting facility with kitchen and restroom facilities which may be reserved overnight.
Meeting Hall	\$125	\$75-125	\$125	\$200	Small meeting facility, generally associated with a campground, which may have limited kitchen facilities and restrooms.
Champoeg Pavilion		\$100- 150	\$250	\$400	Includes an indoor memorial building and outdoor (covered) pavilion area.
Shore Acres- Package 1	\$400		\$450	\$700	Includes garden site, garden house and pavilion area.
Shore Acres- Package 2	\$300		\$350	\$600	Includes garden house and pavilion area.
Shore Acres- package 3	\$200		\$250	\$500	Includes garden site and pavilion area.
Shore Acres- package 4	\$100		\$150	\$400	Includes Observation Building Lawn Area (no building included with rental)

8b Attachment D Camping Facility Cost Survey Results

- Voluntary survey offered online as part of rulemaking.
- Survey results collected from July 1 to August 26, 2024.
- 265 responses.

Ranking of Factors in Decision to Camp

Most important factors in your decision to camp in

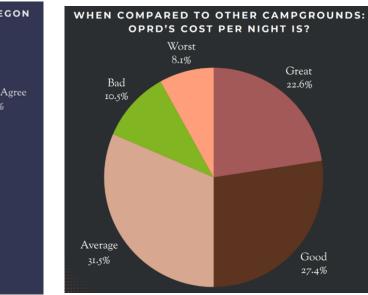
1	Location
2	Campsite rental cost
3	Facilities (showers, restrooms, cabins, RV sites)
4	Weather
5	Safety
6	Season
7	All other travel costs
8	Park Staff
9	Activities (interpretive programs, play- grounds, trails)
10	Reviews or recommendations
11	Other

Most important changes that would make you more likely to camp in an Oregon State Park

1	More sites available during the times I want to camp			
2	Easier reservation system			
3	10% lower camping fee			
4	Improved facilities			
5	30% lower camping fee			
6	Improved activities			

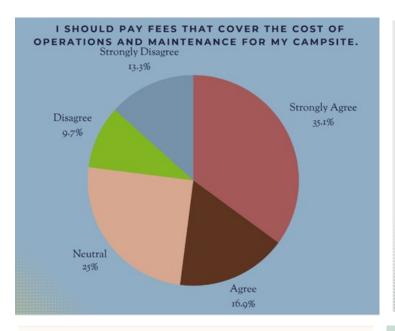
Rank importance of amenities when choosing a

1	Location/natural features
2	Electricity/water hook ups
3	Showers
4	Cabins or yurts
5	Sewer hook ups
6	Pet Friendly spaces
7	Accessible sites
8	Wi-Fi
9	Interpretive programming or activities
10	Other

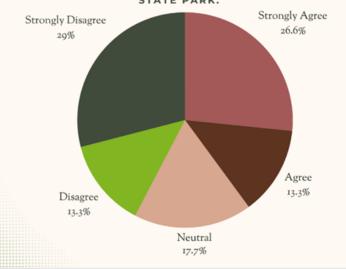


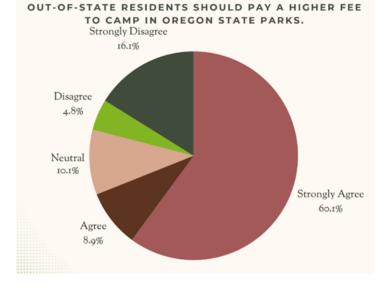
Opinions on fees for camping

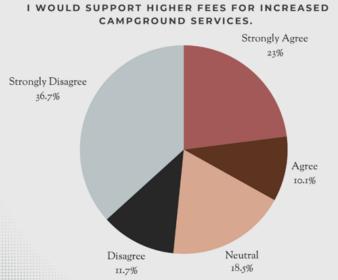




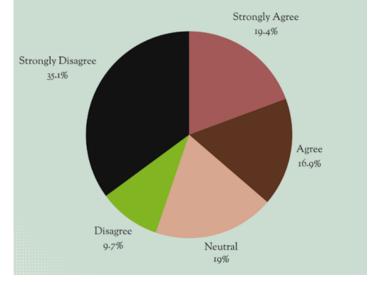
I WOULD SUPPORT HIGHER FEES TO PRESERVE THE QUALITY OF EXPERIENCE I CURRENTLY RECEIVE AT A STATE PARK.



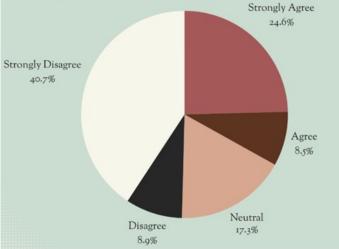




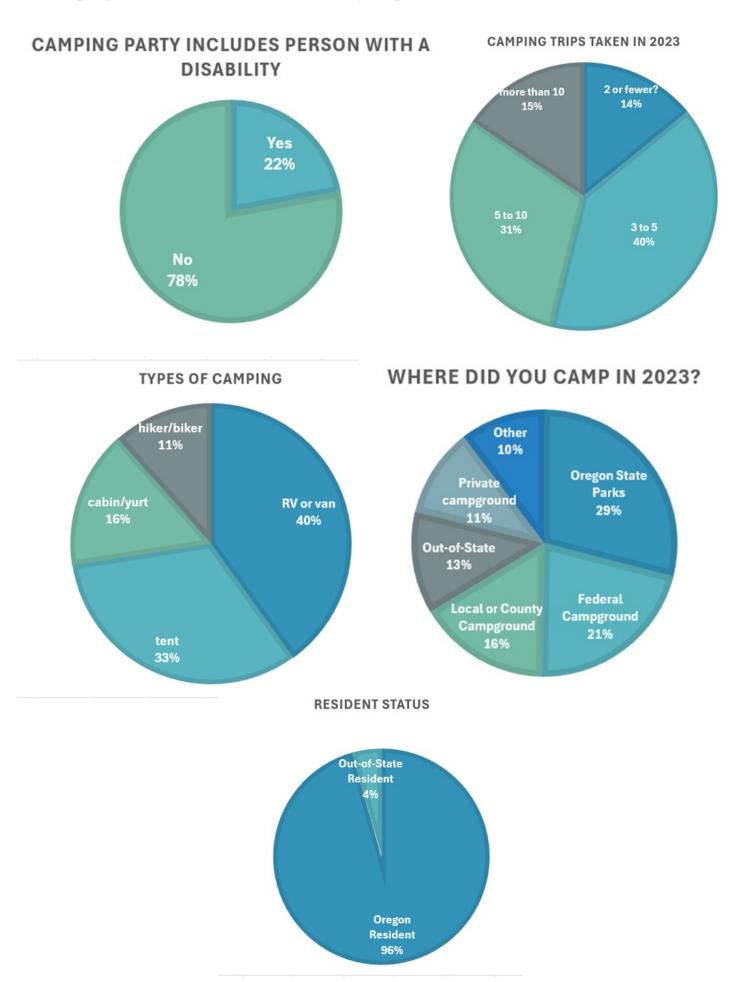
I EXPECT TO PAY HIGHER FEES DURING THE SUMMER.



I WOULD SUPPORT HIGHER FEES TO ALLOW FOR INDIVIDUALS WITH LOW INCOMES OR PEOPLE WITH DISABILITIES TO RECEIVE A DISCOUNT ON CAMPING.



Camping habit information about survey respondents



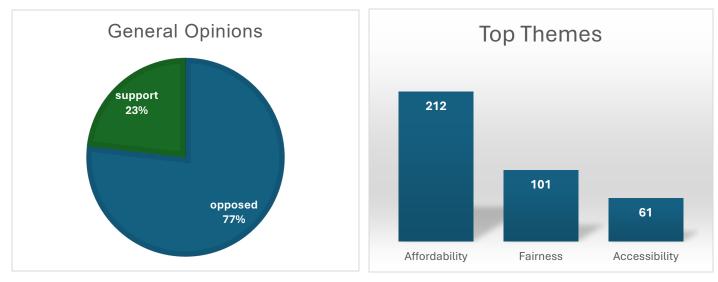
8b Attachment E Summary of Comments

Total public comments received:

- 406 written comments
- 2 oral comments

The full text of all written comments is available on the <u>agency rulemaking website</u>.

Summary of Comments



Affordability

Concerns

Many of the commenters expressed concern over the impact of rate range and day use parking permit fee changes on the overall affordability of state parks. Commenters shared concerns including:

- **Financial Burden:** Many commenters express that the fee increase would create an financial burden, especially on lower-income families and frequent park users.
- **Cost of Living:** Commenters expressed concerns around the rising cost of living, with people feeling that the fee increase is just one more expense in an already tight budget.
- Unnecessary Increase: Some believe the current fees are adequate and do not see the need for an increase, particularly if they don't observe noticeable improvements in park services.

Some of the comments of those concerned include:

- "Raising fees makes it harder for people like me to afford to visit."
- "With everything getting more expensive, park fees should stay the same."
- "I don't understand why the fees are going up. The parks don't seem any better maintained."

Support

Some commenters also expressed support for the rate range increases and shared thoughts around the impact on affordability including:

- Value for Money: Commenters believe that even with a fee increase, Oregon's parks remain an affordable and valuable experience for the services and natural beauty they offer.
- **Support for Park Funding**: Some feel that modest increases in fees are necessary to maintain the quality and sustainability of the parks.
- Willingness to Pay: People are willing to pay a bit more to ensure the upkeep and preservation of park spaces, viewing the fees as a worthwhile investment.
- **Comparison to Other States**: Some supporters reference that even with the increases, Oregon's fees are still lower or comparable to those in other states.

Some of the comments of those supportive include:

- "I'm okay with paying a little more to keep the parks in good condition."
- "Oregon parks are still a great deal, even with higher fees."
- "I think it's fair to raise fees slightly to help with maintenance."

Fairness and Equity

Concerns

A number of commenters shared concerns about the fairness of increasing rate ranges and expressed a belief that nature should not be costly and should be open to all. Commenters shared concerns including:

- **Disproportionate Impact:** Commenters often mention that fee increases would disproportionately affect certain groups, including low-income families, seniors, and those who rely on parks for affordable recreation.
- **Public Access:** There is a sentiment that parks should remain affordable for everyone, and increasing fees would create barriers to access for those who depend on these public spaces. Nature should be free for all to access.
- Unnecessary Increases: Opponents often feel that the current fees are sufficient and don't see the justification for an increase. Commenters believe they already contribute enough through their taxes.

Some of the comments of those concerned include:

- "It's unfair to ask those with lower incomes to pay more for something that should be accessible to all."
- "The increase will hurt families who use the parks for affordable outings."
- "Stop raising the costs for us to use nature that is all of ours and should be free for all the enjoy."

Support

Some of the comments in support of increasing rate ranges and day use parking permit fees shared thoughts that as costs increase everyone should contribute to ensure parks have necessary resources to maintain conditions. Commenters expressed:

- Fair Contribution: Supporters believe that increased fees are a fair way to ensure that all users contribute to the maintenance and upkeep of parks, especially as park usage has risen.
- Ensuring Long-Term Access: Commenters express that the fee increase can help keep parks accessible to everyone in the long run, as a well-funded park system benefits all visitors.
- **Quality of Experience**: Many supporters see fee increases as a way to enhance the overall quality of the park experience through improved facilities, services, and safety measures.
- **Sustainability and Conservation:** Supporters often mention that fees will help preserve parks for future generations and fund important conservation efforts.

Some of the comments of those supportive include:

- "It's only fair that park users help cover the costs of upkeep."
- "A small increase in fees now will ensure that parks remain open and accessible for the future."

Accessibility

Concerns

A number of commenters were concerned about the impact of rate range and day use parking permit program changes on the accessibility of Oregon State Parks, particularly to those who have traditionally been underserved.

- **Reduced Access for Vulnerable Populations:** Some commenters express concern that the fee increase would reduce access for individuals with disabilities or seniors on fixed incomes, who rely on these public spaces for outdoor activity.
- Limited Benefits from Increased Fees: People question whether the increased fees will improve accessibility or infrastructure for those who need it most.
- **Discounts for underserved:** Some commenters questioned why the agency doesn't provide additional discounts or passes for individuals or groups who have traditionally been underserved. Groups mentioned include Native American tribes, low-income, disabled, seniors, and veterans.

Some of the comments of those concerned include:

- "Higher fees will make it harder for people with disabilities to access the parks."
- "We don't see where the money is going; if fees go up, will accessibility really improve?"
- "Seniors and people on fixed incomes will struggle to afford higher park fees."

Support

Commenters in support of increasing rate ranges and day use parking permit fee ranges shared a desire to improve accessibility of state parks and hoped additional funding would allow for more use by underserved populations. Their comments included:

- **Improved Facilities for All:** Many supporters felt increased fees could directly contribute to improvements in park infrastructure, which would benefit visitors with different needs, including those with disabilities.
- Better Accessibility Resources: Some see fee increases as a way to fund more accessible amenities, such as updated trails, restrooms, and parking areas, making parks more welcoming for all visitors.
- Encouraging Upkeep: Supporters believe that maintaining and improving accessibility is vital to ensuring everyone can enjoy the parks, and fees can be a way to sustain these efforts.

Some of the comments of those supportive include:

- "With the increase in fees, I hope to see better accessible facilities for all."
- "I support the fee increase if it means making parks more accessible."
- "The funds should go toward improving the trails and areas for people with disabilities."