



## OREGON SEISMIC SAFETY POLICY ADVISORY COMMISSION (OSSPAC)

Tuesday, January 10, 2023

### MEETING AGENDA

#### IN-PERSON

State of Oregon Treasury  
867 Hawthorne Ave SE  
Salem, OR 97301  
Meeting Room(s): Yasui – A, B, & C

#### VIRTUAL

<https://us02web.zoom.us/j/89539117040?pwd=b0svZDVjL2RYeHBaZkFnUUxHdVtk4UT09>

Meeting ID: 895 3911 7040 | Passcode: 997027

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- |               |  |
|---------------|--|
| 9:00 – 9:15   | 1. Administrative Matters  |
|               | a. Welcome   |
|               | b. Roll Call & Introductions   |
|               | c. Review and Approval of November Minutes   |
|               | d. Events Notification   |
|               | e. New Business  |
|               | f. March OSSPAC Meeting  |
| 9:15 – 9:30   | 2. Reports   |
|               | a. State Agencies  |
|               | i. ODOT  |
|               | ii. DLCD   |
|               | iii. ODEM  |
|               | iv. DOGAMI   |
|               | v. DCBS  |
|               | vi. DEQ  |
|               | vii. Legislative Assembly  |
| 9:30 – 9:40   | 3. Public Comment  |
| 9:40 – 10:00  | 4. Local Government Emergency Management Advisory Council<br>Patence Winningham, Chair   Ivonne Mora-Hernandez, Vice-Chair |
| 10:00 – 10:20 | 5. Emergency Preparedness Advisory Council (EPAC)<br>Virginia “Jenny” Demaris, Chair   Laurie Chaplan, Vice-Chair          |
| 10:20 – 10:30 | BREAK  |
| 10:30 – 10:50 | 6. Oregon Resilience Plan 10-Year Review – Project Update  |
| 10:50 – 11:00 | 7. Legislative Subcommittee Update   |
| 11:00 – 11:20 | 8. Membership/Role Vacancies   |
| 11:20 – 11:30 | 9. 2020-21 Annual Report Approval   2022 Report Draft  |

Adjourn



## OSSPAC Agenda Item Summary

January 10, 2022

### ITEM 4

<b>Issue/Title</b>	Local Government Emergency Management Advisory Council (LGEMAC)
<b>Presenter(s)</b>	Patence Winningham, Chair
<b>Summary</b>	Winningham will provide an overview of the newly-created LGEMAC.
<b>History</b>	The LGEMAC was created as a result of HB2927 and in concert with the transition of the state's emergency management program from an office to State Department. It is an 11-member Council that provides advice and recommendations to ODEM.
<b>Attachments</b>	<a href="#">LGEMAC Site</a>

### ITEM 5

<b>Issue/Title</b>	Emergency Preparedness Advisory Council (EPAC)
<b>Presenter</b>	Jenny Demaris, Chair
<b>Summary</b>	Demaris will provide an overview of the newly-created LGEMAC.
<b>History</b>	The EPAC was created as a result of HB2927 and in concert with the transition of the state's emergency management program from an office to State Department. It is a 16-member Council that provides advice and recommendations to the State Homeland Security Council.

### ITEM 6

<b>Issue/Title</b>	Oregon Resilience Plan (ORP or Plan) 10-Year Anniversary Commemorative
<b>Presenter</b>	Tiffany Brown, Chair
<b>Summary</b>	Brown will present 2 ideas for commemorating the 10-year anniversary of the ORP: A March event to take place in conjunction with the March OSSPAC meeting, and a report to be completed by September.
<b>History</b>	<p>In 2013, OSSPAC led an effort to create the Oregon Resilience Plan. The ORP has become the foundational document for the State's progress in preparing for a Cascadia Subduction Zone event, and it will celebrate its 10<sup>th</sup> year in 2023.</p> <p>In 2018, the State Resilience Officer created a 5-year Status Report of the ORP to document what had been accomplished to that time. Earlier this year, he suggested that OSSPAC perform a similar 10-year treatment of the Plan.</p>
<b>Attachments</b>	<a href="#">Oregon Resilience Plan and Status Report</a>

**ITEM 8**

<b>Issue/Title</b>	Membership/Role Vacancies
<b>Presenter</b>	Tiffany Brown
<b>Summary</b>	Discuss stakeholder type of current OSSPAC vacancy
<b>History</b>	<p>The Banking Stakeholder position was vacated in June 2022, and at that time, the Commission had a brief conversation about identifying a more relevant stakeholder position to replace it. Though a few suggestions were made, the conversation was tabled at that time.</p> <p>In 2023, the newly-appointed State Resilience Officer will be responsible for filling the position, so the purpose of this discussion is for the Commission to pick up the conversation so to be able to make a recommendation once the SRO is appointed.</p>
<b>Attachments</b>	OSSPAC Bylaws

**ITEM 9**

<b>Issue/Title</b>	2020-21 OSSPAC Annual Report Approval   2022 Annual Report Draft
<b>Presenter</b>	Tiffany Brown
<b>Summary</b>	Approve 2020-21 OSSPAC Annual Report
<b>History</b>	An unformatted version of the 2020-21 OSSPAC Annual Report was reviewed during the May meeting, at which time there were no substantive changes. This agenda seeks approval of the final report and to briefly discuss the draft 2022 Annual OSSPAC Report that is underway.
<b>Attachments</b>	2020-21 Annual OSSPAC Report – FINAL (Will send to Commission closer to meeting time.)

# **Oregon Seismic Safety Policy Advisory Commission Bylaws**

## **Article 1 Mission**

### **SECTION 1: NAME**

The name of the body is the Oregon Seismic Safety Policy Advisory Commission, also known as “OSSPAC” or the “Earthquake Commission.” OSSPAC is established and addressed in Oregon Revised Statutes (ORS) 401.337 to 401.347.

### **SECTION 2: OBJECTIVES**

OSSPAC promotes earthquake awareness and preparedness through education, research, and legislation. The mission of OSSPAC is to positively influence decisions and policies regarding pre-disaster mitigation and post-disaster issues of earthquake and tsunami hazards, increase public understanding of hazard, risk, exposure, and vulnerability and be responsive to the new studies and/or issues raised around earthquakes and tsunamis. In order to fulfill the goals of the commission, OSSPAC members have developed five primary objectives. These objectives are to develop policy recommendations to increase or improve:

- Earthquake and tsunami awareness, education, and preparedness.
- Earthquake risk information.
- The earthquake safety of buildings and lifelines.
- Geo-science and technical information.
- Emergency pre-disaster planning, response, and recovery efforts.

## **Article 2 Membership**

### **SECTION 1: MEMBER APPOINTMENT**

OSSPAC is composed of 18 members. They include:

The chief officer or the chief officer's designee of these state agencies:

- Department of Consumer and Business Services.
- Department of Geology and Mineral Industries.
- Department of Land Conservation and Development.
- Department of Transportation.
- Office of Emergency Management of the Oregon Military Department.

Thirteen members appointed by the Governor:

- One representative of local government.
- Six members representing the public interest, including:
  - One representative of a school district, community college or university.
  - Two members of the Legislative Assembly.
  - Three members of the general public.
- Six members representing affected industries or stakeholders.

### **SECTION 2: TERM OF OFFICE**

The term of office of each member appointed by the Governor, except the members of the Legislative Assembly, is four years, but a member serves at the pleasure of the Governor. The term of office of a member of the Legislative Assembly expires at the end of the term for which the member is elected. Before the expiration of the term of a member, the Governor shall appoint a successor whose term begins on July 1, next following. A member is eligible for reappointment. If there is a vacancy for any cause, the Governor shall make an appointment effective immediately for the unexpired term.

## SECTION 3: EXPENSES

OSSPAC members appointed by the Governor, except members of the Legislative Assembly, are entitled to compensation and expenses as provided for in ORS 401.345 and 292.495.

## SECTION 4: ATTENDANCE

Members are expected to attend all meetings of OSSPAC. Legislative members may designate a staff person to attend OSSPAC meetings on their behalf as needed. An expected absence shall be noted to the staff of OSSPAC in advance.

If a member misses two meetings in a row, or three meetings in a 12-month period, without just cause the OSSPAC Chair or staff may request the Governor to appoint or the chief officer of a state agency to designate a replacement. Just cause shall include illness of the member or the family of the member or any other cause that the Chair determines constitutes a valid reason for failing to attend.

## SECTION 5: AUTHORITY

No action by any OSSPAC member shall be binding upon, or constitute an expression of, OSSPAC policy until it is approved by OSSPAC membership.

### **Article 3 Meetings**

## SECTION 1: REGULAR MEETINGS

OSSPAC shall meet at least once every two months at a place, day and hour determined by the commission. Generally, meetings will be conducted on the second Tuesday of odd numbered months. Meetings generally will be conducted in Salem or Portland, although meetings may be scheduled in other locations in Oregon when convenient for a majority of the members or when circumstances allow.

Meetings shall be conducted in accordance with Oregon's Public Meetings Law (ORS 192.710) and Public Records Law (ORS 192.001 through 192.505). Regular meetings require at least 14 days written advance notice to members. The notice shall include an agenda of all major topics for discussion.

## SECTION 2: SPECIAL MEETINGS

OSSPAC also may meet at other times and places specified by the call of the Chair or a quorum of members. Special meetings shall require at least 10 days advance written notice to all members, and shall include an agenda of all major topics for discussion and all topics for action.

Under necessary circumstances, OSSPAC business may be handled by a telephone conference call.

OSSPAC Committees will meet at the call of the Committee Chair.

## SECTION 3: QUORUM

ORS 401.345 states that a majority of the members of the Commission constitutes a quorum for the transaction for business. Since there are 18 members, a quorum is 10 when all positions are filled.

## SECTION 4: VOTING

Each OSSPAC member is entitled to one vote. Proxy voting is not allowed, except for Legislative members, who may designate in writing a staff person to vote on their behalf.

## SECTION 5: PARLIAMENTARY AUTHORITY

The current edition of Roberts Rules of Order shall be the final source of authority in all questions of parliamentary procedures, unless such questions

are addressed by Oregon Revised Statute, Oregon Administrative Rule, or OSSPAC Bylaws.

## SECTION 6: PUBLIC PARTICIPATION

The Chair may choose to allow limited public participation in Commission meetings as time permits during designated public comment periods. During a public comment period, members of the public wishing to raise an issue which is not on the Commission's agenda for that meeting shall provide the Commission with 20 copies of the information which will be entered into the public record. The Chair has the authority to regulate the order and length of appearances by members of the public. The Chair also has the authority to refuse to allow specific comments if the comments do not pertain to the mission of OSSPAC or if OSSPAC has already acted on the issue.

### **Article 4 Offices**

## SECTION 1: SELECTION OF OFFICERS

OSSPAC shall select one of its members to serve as Chair of the commission and shall select another member to serve as Vice Chair. Officers shall serve for a term of two years, running from November 1 through October 31 of the second year following. Officers may serve a maximum of two terms in the same office.

A biennial election of the officers of Chair and Vice Chair will be held at the regular meeting in September of odd numbered years, or the regular meeting of the third quarter of the year. The new officers will take office on November 1.

If a vacancy occurs in an OSSPAC office, a special election to fill the office will be conducted at the next regular meeting. The new officer will take office at the next meeting after the election.

## SECTION 2: DUTIES OF CHAIR

The Chair shall:



- Preside at all OSSPAC meetings. Agendas will be prepared in coordination with Oregon Emergency Management staff.
- Be the contact representative for OSSPAC unless the commission makes other arrangements in an official meeting.
- Represent OSSPAC, along with other members or staff, before legislative committees and official functions. If the Chair represents a state agency on the commission and agency policy does not allow him or her to appear before legislative committees, the Chair may appoint another OSSPAC member to do so.
- Establish committees as needed and appoint members to committees with member approval.
- Provide a summary report of OSSPAC activities to the Governor every two years.

### SECTION 3: DUTIES OF VICE CHAIR

The Vice Chair shall:

- Serve in the absence of the Chair.
- Not automatically succeed to the office of Chair, but may be elected Chair.

### **Article 5 Committees**

The Chair may establish any committees that the Commission deems necessary and prudent to carry out OSSPAC business. Committee appointments shall be at the will of the Chair, with approval from the full commission.

Standing committees are the Legislative Committee and the Education Committee. Standing committees will report as needed to the full commission at regular meetings.

## **Article 6 Staff**

The Office of Emergency Management shall provide technical, clerical and other necessary support services to the commission. The Department of Consumer and Business Services, the Department of Human Services, the State Department of Geology and Mineral Industries, the Department of Land Conservation and Development, the Department of Transportation, the Water Resources Department and the Oregon University System shall provide assistance, as required, to the commission to enable it to meet its objectives.

## **Article 7 Amendment of Bylaws**

These bylaws may be amended or repealed and new bylaws may be adopted at any regular meeting of OSSPAC. Notice of any proposal to change the bylaws shall be included in the notice of the meeting.



## OREGON SEISMIC SAFETY POLICY ADVISORY COMMISSION (OSSPAC)

November 8, 2022

### **OSSPAC Members Present:**

*Tiffany Brown, Chair*  
*Trent Nagele, Vice Chair*  
*David Gomberg*  
*Bonnie Magura*  
*Joe Karney*  
*Katie Young*  
*Elizabeth Safran*  
*Christina LeClerc*  
*Scott Smith*  
*Matt Crall*  
*Jonathan Allan*  
*Aeron Teverbaugh*  
*Carolina Gomez*

*Local Government Stakeholder*  
*Structural Engineer Stakeholder*  
*Representative Legislative Assembly*  
*Schools Stakeholder*  
*Utilities Stakeholder*  
*Public Member*  
*Public Member*  
*ODOT*  
*DEQ*  
*DLCD*  
*DOGAMI*  
*DCBS*  
*Multifamily Housing Stakeholder*

### **OSSPAC Members Absent:**

*Meg Reed*  
*Lesley Ogden*  
*Ed MacMullan*  
*Adam Pushkas*  
*Susan Romanski*  
*Althea Rizzo*

*DLCD*  
*First Responder Stakeholder*  
*Banking Stakeholder*  
*Building Owners Stakeholder*  
*Public Member*  
*OEM*

### **Others in Attendance:**

*Debra Wixom* OEM  
*Aliana Mayfield* OEM  
*James Bela* Citizen  
*Scott Smith* DEQ  
*Mike Korten Hof* DEQ

### **Administrative Matters**

- a. Welcome: Tiffany Brown
- b. Roll Call & Introductions:
- c. Magura made and Anderson seconded a motion to approve July and September minutes.
- d. Events Notification: None.
- e. New Business: None.
- f. The OSSPAC Meeting for January through July of 2023 will be held at the Treasury Building based on an ongoing interest in the hybrid option.

## **2. Reports**



## OREGON SEISMIC SAFETY POLICY ADVISORY COMMISSION (OSSPAC)

November 8, 2022

**ODOT: Christina L.** Continuing working on funding packages for all the new bills that just came out and legislative packages. Christina will be out leave between now and the middle of December until the middle of March. There will be no representative for the department while she is out.

**DLCD: Matt Crall** Fires have been getting a lot of attention and we have looking for ways to take that interest in wild fires and turn it into a general look at hazards so there can be talk about seismic hazards and other types of hazards as well. They are using post disaster money from the hazard mitigation grant program to prepare multi hazards, natural hazards mitigation plan for local government. Lots of local plans in the work, all which will address all hazards with several coastal counties. General budget request turned in through standard process saying we want to do more with the natural mitigation hazards plan, where we can do all hazards.

**ODEM: Absent**

**DOGAMI: Jonathan Allen** – As reported last time we were going to be doing some initial interviews for the Seismic Hazards Geologist Positions but those did not go through. They have now gone through the second round on interviews and have their top pick and hoping to introduce them at the next meeting.

**DCBS: Aeron Teverbaugh:** Starting in January and going forward there will be a new representative from Building Codes, which she thinks will greatly benefit the Commission.

**DEQ: Mike Kortenhof:** Manager of fuel tank compliance program. Senate bill 1567 update, handling rulemaking of this. PDF file attached to the email that included the agenda for this meeting, general update of bill is on the 6<sup>th</sup> slide. They just launched the Rule Advisory Committee and the first meeting was held on October 26<sup>th</sup>. There are 13 members for the bill and on schedule to complete rulemaking in 2023 so facilities can submit their vulnerability assessments by the statutory deadline of June 1<sup>st</sup> 2024. The goal is to have 3 meetings total so there will be another one in December and February. Propose rules for public comment on 04/30/2023. Once the public comment and hearing are done and conclusion or adjustments needed have been completed then it will be brought before DEQ for approval in September. There is a webpage with a lot of detail about this is information here:

<https://www.oregon.gov/deq/rulemaking/Pages/seismicstability2023.aspx>

DEQ has been hiring and he has been borrowing people to help with the work. They have assembled support teams through contracting that you might find of interest. With Hailey Aldridge formally known as Heart Brower former DEQ contracting geo technical help we need. Alison perch who has been is involved with bill passage is involved with that. They have also have teamed up with Portland State University for sustainable solutions to support the policy and program thinking that is needed and also environmental justice evaluation and solicitation with interest involved.



## **OREGON SEISMIC SAFETY POLICY ADVISORY COMMISSION (OSSPAC)**

November 8, 2022

**Legislative Assembly: Gomberg** - November 8<sup>th</sup> election day, as many of a 3<sup>rd</sup> of the legislation will be joining as new members which means that over the last two years as much as 60% of the house and the senate will be new to the process. The big issues this election will resolve is who the new Governor will be and that can affect who the leadership of agencies will be. Second thing in question is whether not the partisan leadership of the either of the house or senate may change. Gomberg also has potential to leave the commission as his name is on the ballot. Next step will be for the new governor will build a proposed new budget to present to the legislator when they convene in January 2023. Legislative committees will be meeting the week of Dec 7<sup>th</sup>, January 9<sup>th</sup> 2023 will be the swearing in of new members, the session begins January 17<sup>th</sup> 2023, the deadline for submitting leg proposals February 21<sup>st</sup> 2023 and will adjourn of June 25<sup>th</sup> 2023. The capital building is still undergoing renovations.

**3. Public Comment:** None.

**4. “Preparing Oregon’s Communities of Color for Disasters”:** Dahnes Medora (United Way of the Columbia-Willamette) & Nikka Tahan (Tahan Consulting)

2020 wildfires and how this work was birthed. Work in different corners of the state. Communities of color do not have the resources they need in time of crisis. This reports current gaps and urgent need of preparedness messaging materials and resources for the communities of color. Slide deck will be put on the OSSPAC Website.

**5. Oregon Resilience Plan 10-Year Review – Tiffany Brown**

An invitation will go out for a doodle poll for anyone that wants to take part in this. At the 5-year mark, the State Resilience Officer put together a report assessing where things stood in relations to the recommendations made in 2013 and he has suggested that this group do one for the 10-year mark. Brown has begun the process for the 10-year report which is reaching out by email to state agencies. Identify any specific areas where there needs to be discussion. Come up with a list of contacts and questionnaire and send out. This is a good starting point.

Nagele talked about getting the SRO involved. Convene a meeting for December 2022 to start roughing out the format and gathering information from the POC and then meeting again in January 2023 after bringing the draft we have at that point to rest of the group. Target date for March 2023 or June 2023 for the final report. Decide as a group what the scope of the report needs to be. Maybe reach back out to the leads of the chapters that wrote the original. Romanski suggested asking people who worked on the chapters and asking what they feel was there big accomplishments and what they felt the gaps are. Good to pick a couple who may not have it as their remit but are affected by mass care and get it from their perspective.

**6. OSU Cascadian Lifeline Program (CLIP)**  
Amy Brooks and Shane Brown



## OREGON SEISMIC SAFETY POLICY ADVISORY COMMISSION (OSSPAC)

November 8, 2022

This is a research program at Oregon State that funds mostly modeling and seismic type studies. Recently we were funded to do an overall investigation of activities that have been going on in the clip for the past ten years which involves the Oregon resilience plan and activities going on with OSSPAC. Looking for data collection. They are asking and want any guidance that any of the OSSPAC members. Their Project started in summer of 2022 and their deadline is July 2023.

### 7. Legislative Subcommittee Update: Tiffany Brown

The group will be meeting 11/9/22, and Brown asked for interested parties. She also said she'd run across a list of legislative concepts developed by the Disaster Recovery Authority work group convened earlier in the spring.

### 8. Annual Report Update: Tiffany Brown

The 2020-21 annual report draft is completed, OEM has advised there is funding available, a contractor is identified and it should be completed for Commission approval by January meeting.

*With some extra time in the meeting, Brown asked Allan to share recent progress made to assess vertical evacuation needs along the Oregon coast*

**Jonathan Allan: Vertical Tsunami Evacuation Assessment and Advisory Project:** We are being funded to undertake two tasks. **1.** Althea Rizzo is leading that is focused on developing some guidance for coastal communities for the process that is required to build a vertical evacuation structure in any given community. The goal is to evaluate the regulatory environment and local planning rules as well as any other information that would facilitate a community evaluation of the process from start to finish. **2.** This part is focused on the actual needs at a site-specific level developing or constructing the information that we would need to pursue building a vertical evacuation structure. **Example:** We have identified what we consider to be 5 high priority communities on the Oregon coast where based on the risk assessment looking at evacuation potential number of people in particular communities. We will do a deep dive into those places and know what the evacuation routes are and number of people depending on time of year. We are wanting to so a tabletop exercise to evaluate where the best places are to build the vertical structure. We need local planning input as they can help decide where these sites may need to be built.

**Adjourn**