

## OREGON DEPARTMENT OF EMERGENCY MANAGEMENT

### OEM Mitigation Non-Disaster FY2024 BRIC/FMA FEMAGO Environmental Planning & Historic Preservation Review

February 20<sup>st</sup>, 2025

Jon Wiebe Non-Disaster Team Lead



#### **Environmental Planning & Historic Preservation (EHP) Review**

- What is it?
- Why do we do it?
- How and when is it done?
- Who does it?
- What we need complete it.
- EHP process and timelines.



#### What is an EHP Review?

Analysis of pertinent project and location information to determine potential effects to protected EHP resources/considerations:

- All projects funded with federal grant dollars must comply with EHP laws, regulations, and Executive Orders
- EHP review must be completed by FEMA before project initiation
- Recipients must provide FEMA required information to support review



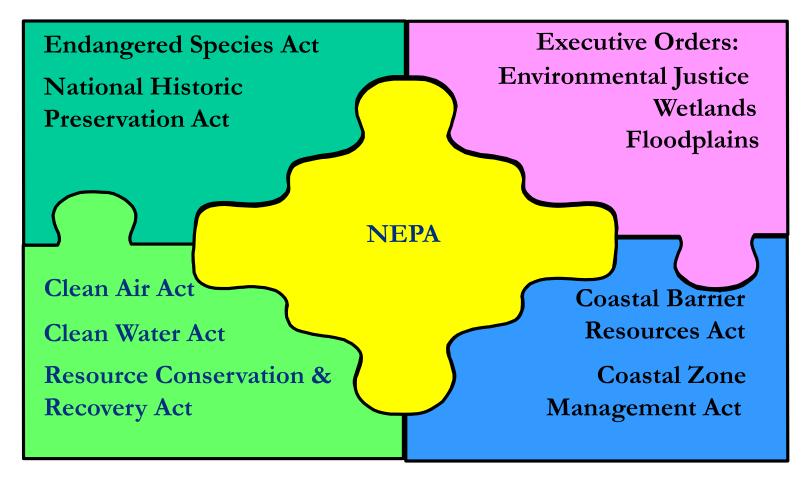
What are EHP considerations?

- Cultural Resources
  - Historic properties
  - Archaeological sites
- Floodplains
- Wetlands
- Vegetation and Wildlife
- Endangered Species
- Coastal Zones
- Water Quality
- Air Quality
- Noise

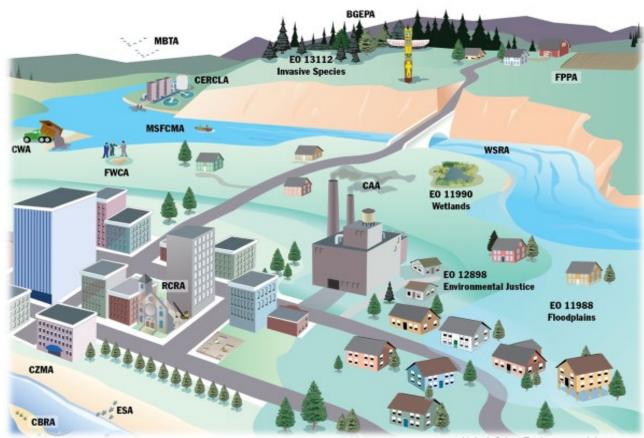
- Environmental Justice
- Socioeconomic Resources
- Land Use and Agricultural lands
- Hazardous Materials
- Geology (topography, soils)



What are EHP Laws and Executive Orders that form the basis for EHP review?



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Unit 4 Other Environmental Laws 4



#### **EHP Review**

- Informed decision-making
- Protect our nation's water, air, coastal, fish and wildlife, agricultural, historical, and cultural resources
- Minimize or avoid potential adverse effects to communities and individuals and investments



#### FEMA Role

- FEMA's Office of Environmental Planning and Historic Preservation (OEHP) develops FEMA-wide policy and guidelines.
- The Regional Environmental Officers (REOs) lead the EHP staff in their respective Region.
- Grant programs responsible to ensure EHP review is done for their programs and grants, in collaboration with recipient and subrecipients.

#### **Projects that Trigger EHP Review**

- Facility retrofit that involves new construction
- Repairs/modification/renovation of existing structures
- Physical security enhancements to buildings or structures
- Construction or modification of Communication towers
- All ground disturbances

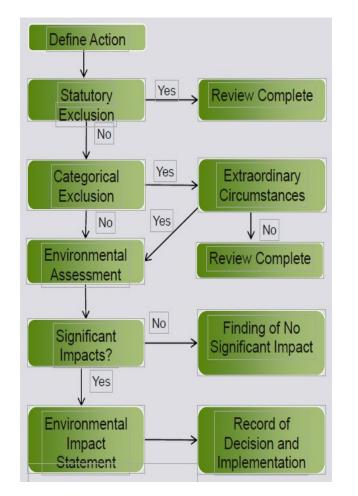


#### **National Environmental Policy Act (NEPA)**

- Congressional mandate that before federal agencies make decisions, they must consider the effects of their actions on the quality of the human environment
- Human environment is broadly defined
- NEPA analysis is scaled to project



#### **NEPA Process Review**



NEPA analysis is scaled to project size and impacts:

Statutory Exclusion (STATEX) (Disaster)

Categorical Exclusion (CATEX).

Environmental Assessment (EA) Finding of No Significant Impact (FONSI)

**Environmental Impact Statement (EIS)** 

#### **Historical Preservation Act**

- Requires federal agencies to consider the effects of their actions on historic properties before approving or funding an action.
- Historic Properties include:
- Buildings and structures
- Sites, including archaeology cultural landscapes
- Objects
- Districts





#### **NHPA: Section 106 Process**

### NHPA: Section 106 Process

- Initiate Section 106 Process
  - Establish Undertaking/Area of Potential Effects
- Identify Historic Properties
  - Historic Properties or No Historic Properties
- Assess Effects to Historic Properties
- No Adverse Effects or Adverse Effects
- Resolve Adverse Effects
  - Programmatic Agreement, Memorandum of Agreement



#### **Endangered Species Act**

- Work or staging in potential habitats are more likely to trigger consultation, including:
- Wetlands
- Water bodies
- Trees
- Dunes
- Undisturbed areas

- ESA applies to everyone, not just federal agencies.
- Protects endangered and threatened species and their critical habitats.
- If there are potential impacts FEMA will consult with US Fish and Wildlife Service or NOAA Fisheries.



#### **Floodplain and Wetlands Protection**

EO 11988 and EO 11990 Requirements

Maintain the beneficial value of functional floodplain/wetlands

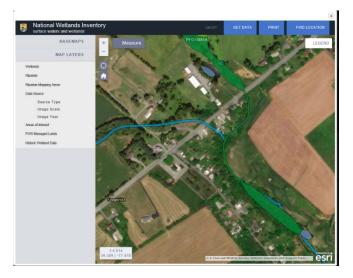
Avoid actions within or affecting floodplains or wetlands

Assess beneficial or adverse effects on floodplains and wetlands

8-step review for impacts



### **Location Identification**



### **FWS Wetlands Mapper**



#### FEMA Flood Map Service







**Resource/Regulatory Agencies** 



May require coordination with federal/state resource/regulatory agencies, including informal or formal consultation.

**State Historic Preservation Office Tribal Governments US Fish and Wildlife Service US Army Corps of Engineers** 





#### **Consequences of Non-Compliance**

- Denial of finding
- Project approval delays
- Negative publicity
- Civil penalties
- Lawsuits



#### Your Part Supporting the EHP Review

- Applicants and subapplicants must provide all required information to support the process
- Costs of environmental studies (e.g., archeological surveys, biological evaluations) are eligible costs in the grant.



#### What EHP Needs to Know

- Scope of Work Narrative
  - Exact location
  - Description & Dimension of area
  - Ground disturbance limits
  - Nearby structures with date of construction
  - Components, materials
  - Equipment types to be used
  - Staging areas
  - Concept plans
- Visual Documentation
  - Maps and Photos
- Other Environmental Documentation
  - Other NEPA documents
  - Consultation with other state and federal agencies



### Scope of Work (SOW)

#### <u>Bad</u>

Install cameras in courthouse

#### <u>Good</u>

Install 4 Panasonic VT-5 video cameras on first floor of 1898 county courthouse. Cameras will be installed opposite exit doors, 2 feet below drop ceiling (see diagram for location, position, and height). Wiring will use existing conduits... etc.



### Scope of Work (SOW)

#### <u>Bad</u>

Retrofit Critical Infrastructure

#### <u>Good</u>

Retrofit 4 story, 6000 sq ft structure on 2 ac. vacant lot, last used for farming. Slab on grade construction with 4 ft footers. Site will be graded and an estimated 2 ft of soil removed. Utilities will be installed 2 ft below grade... etc.

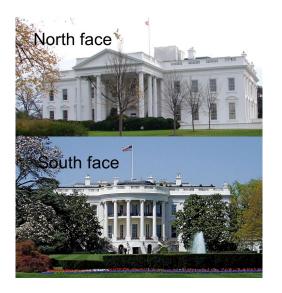


# **Photos:** *Example*

1600 Pennsylvania Ave NW, Washington, DC 20500

N 38.89770, W 77.03652







### Year Built:

Example

Construction began 1792, completed 1800

Rebuilt 1817, additions in 1824, 1829, 1901

Interior structural renovations 1927, 1946, 1948





### **Ground Disturbance:**

Example

Example: length, width, and depth of trenching for conduit





### **Additional Information:**

EHP resources – FIRMs (floodplain maps), wetland maps, protected species information Prior resource/regulatory agency coordination or consultation documents



### **Design Plans, Drawings, Blueprints:**

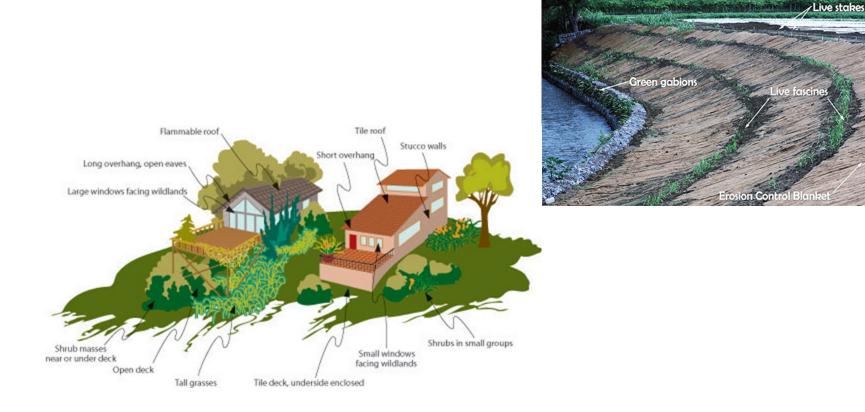
• 60% completion or greater typically informs EHP processes





### **Design Plans, Drawings, Blueprints:**

• Details





### **Common Reasons for EHP Delays**

Incomplete information = request for more information (RFI) = project delays

- Poor or absent ground-level photographs
- Inadequate project description
- Poor or absent aerial photographs
- Extent of ground disturbance unclear or not included
- No project location (physical addresses or latitudelongitude)



### **Extenuating Circumstances**

- May need EHP site visit
- NHPA consultation required (SHPO and or Tribal), for complex projects consultation may take months
- Memorandum of Agreement is required
- ESA formal consultation required (may take up to several months)
- Environmental assessment is required



### **BRIC & FMA View**

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Status: Pending	
2. Expiration date: 10/31/2021 Very b	



#### **BRIC & FMA View**

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«Budget	OR Regional Water Treatment Plant - Design and Phased	Status: Pending submission
Cost-effectiveness	Construction	
Environmental/Historic Preservation (EHP) Review Information	OMB number: 1669-0672, Expiration da	ste: 10/31/2021 View burden statement
A. National Historic Preservation Act	Environmental/Historic Preservation (EHP) Review Information	
- Historic Buildings and Structures	Introduction	
B. National Historic Preservation Act - Archeological Resources	An environmental/historic preservation review is required for all activities for which FEMA funds are being requested. FEMA will complete this review with the assistance of both the state or tribal government at important that you provide accurate information. If you are having problems completing this section, please contact your application point of contact.	nd the local applicant. It is
C. Endangered Species Act and Fish and Wildlife Coordination Act		
D. Clean Water Act, Rivers and Harbors Act, and Executive order	A. National Historic Preservation Act - Historic Buildings and Structures	
11990 (Protection of Wealands)	1. Does your project affect or is it in close proximity to any buildings or structures 50 years or more in age?	
E. Executive Order 1988 (Floodplain Manage pent)	○ Yes	
F. Coastal Zone Management Act	No Not known	
G. Farmland Protection Policy Act		
H. Resource Conservation and		
H. Resource Conservation and Recovery Act (RCRA) and Comprehensive Environmental	B. National Historic Preservation Act - Archeological Resources	
Response Compensation and Liability Act (CERCLA) (Hazardous	Does your project involve disturbance of ground?	
and Toxic Materials)	○ Yes	
I. Executive Order 12898, Environmental Justice for Low Income and Minority Populations	O Not known	
2 1		
J. Other Environmental/Historic Preservation Laws or Issues		
K. Summary and Cost of Potential	C. Endangered Species Act and Fish and Wildlife Coordination Act	
Impacts	1. Are federally listed threatened or endangered species or their critical habitat present in the area affected by the project?	
Evaluation	○ Yes	



#### **BRIC & FMA View**

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«	A. National Historic P	reservation Act - Historic Bu	uildings and Structures					
Budget	1. Does your project affect or is	s it in close proximity to any buildings of	or structures 50 years or more in age?					
Cost-effectiveness	Yes							
Environmental/Historic Preservation	Please confirm that you ha	we provided the information listed below	w by selecting each check box. (If you have not provid	led these documents in any other section	of the application, please attach the re	equired documents below	w.)	
(EHP) Review Information	The property address an	d original date of construction for each pro	pperty affected (unless this information is already noted in	the Properties section).				
A. National Historic Preservation Act - Historic Buildings and Structures	A minimum of two color p	photographs showing at least three sides o	of each structure (Please label the photos accordingly).					
B. National Historic Preservation Act	A diagram or USGS 1:24	4,000 scale quadrangle map displaying the	relationship of the property (s) to the project area.					
- Archeological Resources	To help FEMA evaluate the	impact of the project, please indicate a	ny other information you are providing in the attachm	ents or comment section below: (optional)				
C. Endangered Species Act and Fish and Wildlife Coordination Act	Information gathered abo Places or within or near preservation organization	a National Register listed or eligible histori	ct area, including any evidence indicating the age of the b c district. Sources for this information may include the Sta	uilding or structure and presence of buildings te Historic Preservation Officer, and/or the Tril	or structures that are listed or eligible fo bal Historic Preservation Officer (SHPO/	or listing on the National Re THPO), your local planning	gister of Historic Joffice, historic	
D. Clean Water Act, Rivers and Harbors Act, and Executive Order 11990 (Protection of Wetlands)		e project design will minimize adverse effe	cts on known or potential historic buildings or structures, a	nd any alternatives considered or implemente	ed to avoid or minimize effects on historio	c buildings or structures. Pl	ease address	
E. Executive Order 11988 (Floodplain Management)	For acquisition/demolitio		uctures, any data regarding the consideration and feasibil	ity of elevation, relocation, or flood proofing as	s alternatives to demolition.			
F. Coastal Zone Management Act			iect that could assist FEMA in its review. (optional)					
G. Farmland Protection Policy Act		, , , , , , , , , , , , , , , , , , , ,	(1					
H. Resource Conservation and Recovery Act (RCRA) and Comprehensive Environmental Response Compensation and Liability Act (CERCLA) (Hazardous and Toxic Materials)	No Not known							
I. Executive Order 12898, Environmental Justice for Low Income and Minority Populations	Attachments							
J. Other Environmental/Historic Preservation Laws or Issues	1 Attach a document							
K. Summary and Cost of Potential Impacts								
Evaluation	Filename	Date uploaded	Uploaded by	File size	Description	Action		
Comments & attachments								
Assurances and certifications	Maximum File Size: 1 GB							
Review subapplication								



### **EHP Review Expectations**

- Region EHP staff reviews subapplication
- Most projects have simple review
- Complex projects likely to require additional information along with site visit, coordinated with Region and OEM staff and subapplicant on this
- Once EHP review complete Region Mitigation is notified, proceeds with review pending award.



### EHP Outcomes

- EHP may put conditions on a grant to avoid potential impacts to sensitive resources
- Ignoring these conditions can result in de-obligation of grant funding
- It's important to ensure subrecipients understand EHP conditions

CONDITIONS	
Special Conditions required on implementation of Projects:	
Installation of the system hardwishall not damage or cause the removal of character-defining archite in the future without impacts to significant architectural features. Whieless devices will be utilized with be drilled into brick, stone, or other architectural surfaces but instead into the mortar or other joints.	nen possible. Mounting brackets will not
Source of condition: National Historic Preservation Act (NHPA)	Monitoring Required: No
Standard Conditions:	
Any change to the approved scope of work will require re-evaluation for compliance with NEPA and	other Laws and Executive Orders.
This review does not address all federal, state and local requirements. Acceptance of federal fundin federal, state and local laws, Failure to obtain all appropriate federal, state and local environmental jeopardize federal funding.	
If ground disturbing activities occur during construction, applicant will monitor ground disturbance an resources are discovered, will immediately cease construction in that area and notify the State and	

18:30:33	FEDER	AL EME	RGENCY MANAGEMENT AGE	REC-0		
	RECOR	D OF EN	IRONMENTAL CONSIDERATION (F	REC)		
	Project 2018-L/A-00031 (19902) Title: Powell CH Zoo & Aquartun Security					
	vironmental Law! soutive Order	Status	Description	Comment		
Fin Ad	h and Wildlife Coordination ((FWCA)	Completed	Project does not affect, control, or modify a waterway/body of water - Review concluded			
14	gratory Bird Treaty Act (MBTA)	Completed	Project located within a flyway zone			
		Completed	Project does not have potential to take migratory birds - Review concluded			
Co	ngnuson-Stevens Fishery reservation and Management t (MSA)	Completed	Project not located in or near Essential Fish Habitat - Review concluded			
No (N	tonal Historic Preservation Act	Completed	Not type of activity with potential to affect historic properties - Review concluded-dcri-	Existing full-fings, object (the turner) built 1995 and enlarged in 1995. Read of the tur- dent of the turner of the turner of the turner distict and one in the viewahold of a NHPP resource or eligible historic district or prop Field Notycreas, SC-Quartier FERMA start, determined that the undertaking with no g distuibances have no potential to affect hist properties - gargara - 10/502019 14-2238		
We con	ld and Scenic Rivers Act SR)	Completed	Project is not along and does not affect Wild and Scenic River - Review concluded			
CONDITIC	MIS					
Sp	ecial Conditions required on i					
			are in Flood Zone A to be installed above BFE.	Marine Barrier		
		CHINA EXHOL	Ive Order 11968 - Floodplains	Monitoring Required No		
54	Any change to the approved in	cope of work	will require re-evaluation for compliance with h	EPA and other Laws and Executive Orders.		
	This review does not address federal, state and local laws, i jeoperdize federal funding.	all federal, st Failure to obt	ate and local requirements. Acceptance of fed- ain all appropriate federal, state and local envir	anal funding requires recipient to comply with ormental permits and dearances may		
			construction, applicant will monitor ground dista cease construction in that area and notify the t			

Special Conditions required on implementation of Projects:

EO 11988 CONDITION: Subgrantee must obtain floodplain permit or approval from the local floodplain administrator before work begins.

Source of condition: Executive Order 11988 - Floodplains

Monitoring Required: No



### EHP Review

- FEMA's EHP Review is required by Federal laws, regulations and Executive Orders
- Must be complete before FEMA can fund any project
- Purpose of EHP Review is to ensure compliance <u>not</u> to deny projects
- Sometimes projects may need to be modified to minimize impacts
- Cooperation in the process is essential.

# **Online Resources**

Environmental & Historic Preservation Grant Preparation Resources | FEMA.gov

Environmental & Historic Preservation Grant Preparation Resources | FEMA.gov



