

# HIGHER EDUCATION COORDINATING COMMISSION April 13, 2023 Docket Item #12.1

Docket Item: 12.1 - 2023-24 Public University Tuition Setting Overview

## **Summary:**

This document summarizes the requirements of the public universities during the tuition-setting process. Based on observations so far, HECC staff do not currently expect any public university will exceed the 5% increase threshold for resident, undergraduate tuition and mandatory enrollment fees that would require Commission approval. More detailed information on the increase adopted by each public university will be provided during the May Funding and Achievement Subcommittee meeting.

The appendices of this document include information on historical changes in resident, undergraduate tuition rates, an explanation of current tuition and mandatory enrollment fees, information about remission amounts and programs at each institution, and an overview of differential tuition policies at each university.

#### **Docket Material:**

As required in statute (ORS 352.103), each public university must accomplish the following as part of the annual tuition setting process:

- 1. Creation of a tuition advisory body, which must create a written document describing its role and consist of at least the following members:
  - Two Administrators
  - Two Faculty
  - Two Students representing Student Government
  - Two Students representing historically underserved students
- 2. The university must provide training on the following:
  - · The budget of the university
  - The legislative appropriation process
  - Data showing the relationship between tuition and fees to state appropriations
  - The university must provide the council with:
    - A plan for managing costs
    - A plan for how tuition and fees could be decreased if the university receives additional state funding

- 3. The advisory body must also provide the following opportunities:
  - Provide meaningful opportunities for members of the recognized student government and other students to actively participate in the process and deliberations
  - Provide a written report to the president with recommendations, deliberations and observations about tuition and fees for the upcoming academic year including any sub-reports requested by members of the advisory body or other documentation produced or received by the advisory body
- 4. The university must ensure that the process is described on the University's website and include downloadable materials such as:
  - The advisory body's role and relationship to the Board
  - Any documentation, agendas, and data considered during deliberations
- 5. If the council feels a recommendation greater than 5% annually is necessary, the council must document its consideration of:
  - The impact of that increase on students, especially historically underserved students
  - The impact of that increase on the mission of the university
  - Alternative scenarios involving smaller increases

#### **Staff Recommendation**

For discussion only.

## **Appendix A – Historical Changes in Resident, Undergraduate Tuition Rates** Includes tuition, mandatory and incidental fees.

Annual Changes in Resident, Undergraduate Tuition Rates										
	2013 -14	2014 -15	2015- 16	<b>2016</b> -17	2017- 18	2018 -19	2019- 20	2020 -21	2021- 22	2022-
EOU	3.2%	-0.3%	4.1%	3.2%	4.5%	3.8%	4.0%	5.2%	1.6%	5.6%
OIT	2.1%	-0.2%	4.5%	3.0%	4.8%	4.7%	6.5%	5.9%	3.1%	2.5%
OIT – WV	N/A	1.5%	6.0%	2.2%	4.5%	4.3%	5.1%	5.6%	3.7%	5.8%
osu	1.7%	10.2%	10.8%	2.6%	4.2%	3.8%	4.0%	4.3%	4.2%	4.5%
OSU – CC	2.5%	11.1%	12.7%	3.8%	7.1%	3.9%	3.2%	6.7%	4.3%	7.8%
PSU	2.2%	-0.3%	3.1%	3.8%	5.3%	3.7%	4.5%	6.3%	2.6%	4.1%
SOU	2.8%	-0.2%	5.5%	4.6%	9.0%	3.5%	7.6%	5.5%	2.3%	4.7%
UO	4.2%	2.2%	3.7%	4.6%	7.5%	2.8%	5.8%	4.2%	2.7%	3.0%
WOU	2.8%	0.8%	1.9%	3.2%	5.7%	3.8%	2.3%	4.4%	0.7%	3.2%

Average Annual Increase in Resident, Undergraduate Tuition Rates (adjusted for inflation)								
	EOU	OIT	OSU	PSU	SOU	UO	WOU	Avg
2012-13	8,484	9,499	9,208	9,348	8,687	10,582	9,724	9,362
2022-23	10,196	11,915	13,249	10,806	11,694	13,872	10,602	11,762
10 Year Increase	20.2%	25.4%	43.9%	15.6%	34.6%	31.1%	9.0%	25.6%
Average Annual Increase	2.1%	2.6%	4.1%	1.6%	3.4%	3.1%	1.0%	2.6%

## Appendix B - Explanation of Tuition and Mandatory Enrollment Fees

Undergraduate, resident tuition and mandatory enrollment fees during the 2022-23 academic year for <u>one term</u> for a student enrolled full-time.

The amounts noted do not include differential tuition or other types of tuition that may depend on the student's choice of academic program. More detailed information can be found at each university's website. Information relevant to the main campus is included for those institutions with multiple campuses.

Tuition and fees are based on residency, student classification (undergraduate, graduate, etc.) and the number of credits enrolled. Course-specific fees may also apply. The amounts noted are for the current academic year, 2022-23.

## **Eastern Oregon University**

Overview of tuition and fees: <a href="https://www.eou.edu/staccts/tuition-and-fees/">https://www.eou.edu/staccts/tuition-and-fees/</a>

Complete list of tuition and fee tables: <a href="https://www.eou.edu/student-financial-">https://www.eou.edu/student-financial-</a>

services/files/2022/06/2022-2023-Fee-Schedule-On-Campus-Resident-Undergraduate.pdf

Average tuition and mandatory fee charges for a resident, undergraduate student enrolled full time (15 credits) for one term during the 2022-23 academic year:

Tuition \$2,737.50

Building Fee \$85.00

Incidental Fee \$334.00

Health Service Fee \$214.00

Hoke Special Renovation Fee \$28.00

Total Fees \$661.00

## Total Tuition & Fees \$3,398.50

Explanation of fixed, mandatory enrollment fees:

Building Fee – A building fee is assessed each term to all students registered for "On-Campus" courses. This fee is established by legislative statute and is intended to fund construction projects associated with student involvement.

Incidental Fee – This fee supports institutional student programs that are beyond the academic mission of the institution. Funds generated by incidental fees are used to fund student union

operations, educational, cultural, and student governmental activities, and athletics. Incidental Fees are governed by a committee, comprised of student body officers, students, faculty, staff, and advisors.

Health Service Fee – The Health Service Fee is a mandatory fee that provides student access to the Student Health and Counseling Centers.

Hoke Special Renovation Fee – As approved by ASEOU, students will pay \$28.00 per term to help defray the costs incurred for the renovation of the Hoke Student Union.

## **Oregon Tech**

Overview of tuition and fees: <a href="https://www.oit.edu/college-costs/tuition-fees">https://www.oit.edu/college-costs/tuition-fees</a>

Complete list of tuition and fee tables:

https://www.oit.edu/sites/default/files/2022/documents/2022-2023%20Tuition%20and%20Fees%20by%20Program.pdf

Average tuition and mandatory fee charges for a resident, undergraduate student enrolled full time for one term during the 2022-23 academic year:

\$3,334.05

\$45.00
\$397.50
\$195.00
<u>\$69.00</u>
\$706.50

#### Total Tuition & Fees \$4,040.55

Explanation of fixed, mandatory enrollment fees:

Building Fee – used to fund the construction and debt service for capital projects primarily associated with student centers, health centers, and recreational facilities.

Incidental Fee - covers the cost of student government and student groups who submit requests each year. Students enrolled in off-campus programs (OIMB and Portland only) are assessed 50% of the fee.

Health Service Fee – used to ensure a healthy and safe campus supporting immunization, health education, wellness activities, counseling services and to plan for and respond to emergencies.

Recreation Center Fee – used to retire the debt incurred to build and renovate the Student Recreation Center.

#### **Oregon State University**

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Overview of tuition and fees: <a href="https://financialaid.oregonstate.edu/cost-attendance">https://financialaid.oregonstate.edu/cost-attendance</a>

Complete list of tuition and fee tables: <a href="https://fa.oregonstate.edu/budget/tuition-fees">https://fa.oregonstate.edu/budget/tuition-fees</a>

Average tuition and mandatory fee charges for a resident, undergraduate student enrolled full time for one term during the 2022-23 academic year:

Tuition	\$3,670
Building Fee	\$47.00
Incidental Fee	\$481.49
Health Service Fee	<u>\$217.77</u>
Total Fees	\$746.26

#### Total Tuition & Fees \$4,416.26

Explanation of fixed, mandatory enrollment fees:

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Building Fee – used to fund the construction and debt service for capital projects primarily associated with student centers, health centers, and recreational facilities.

Incidental Fee – covers the cost of student government and student groups who submit requests each year. Rates are established by the Student & Incidental Fees Committee.

Health Service Fee – entitles the student to access the health care and counseling services offered.

#### **Portland State University**

Overview of tuition and fees: https://www.pdx.edu/student-finance/tuition

Complete list of tuition and fee tables: https://www.pdx.edu/student-finance/tuition-fees-2022-2023-academic-year

Average tuition and mandatory fee charges for a resident, undergraduate student enrolled full time for one term during the 2022-23 academic year:

Tuition	\$3,000.00

Building Fee	\$45.00
Incidental Fee	\$323.00
Health Service Fee	\$190.00
Academic Student Recreation Center Fee	<u>\$44.00</u>
Total Fees	\$602.00

#### **Total Tuition & Fees**

\$3,602.00

Explanation of fixed, mandatory enrollment fees:

Building Fee – This fee is allocated to pay debt service associated with past construction and renovation projects on the PSU campus. Any additional funds collected are put into a reserve or used for small construction projects. The amount varies depending on the number of credits a student is enrolled in. The Student Fee Committee is responsible for recommending the amount and allocation of the incidental fee to ASPSU and the President.

Incidental Fee – This fee funds services such as Student Activities & Leadership Programs, resource centers, childcare services, and athletic activities. The amount varies depending on the number of credits a student is enrolled in. The Student Fee Committee is responsible for recommending the amount and allocation of the incidental fee to ASPSU and the President.

Health Service Fee – The Student Health Center Fee is a mandatory fee assessed to all students taking 5 or more in-load, non-Restricted Differential Tuition credit hours. The fee is in place to support all of the services offered by the Center for Student Health and Counseling (SHAC) both remote and in-person.

Academic Student Recreation Center Fee – A fee assessed each term to fund the construction, maintenance, and operation costs, and to purchase and maintain equipment, for the Academic and Student Recreation Center Building.

## **Southern Oregon University**

Overview of tuition and fees: <a href="https://sou.edu/admissions/afford/">https://sou.edu/admissions/afford/</a>

Complete list of tuition and fee tables: <a href="https://sou.edu/financial-aid/cost-of-attendance/tuition-fees/">https://sou.edu/financial-aid/cost-of-attendance/tuition-fees/</a>

Average tuition and mandatory fee charges for a resident, undergraduate student enrolled full time for one term during the 2022-23 academic year:

Tuition	\$3,135.00
Building Fee	\$50.00
Incidental Fee	\$409.00
Health Service Fee	\$175.00
Recreation Center Fee	\$104.00
Technology Infrastructure	<u>\$25.00</u>
Total Fees	\$763.00

## Total Tuition & Fees \$3,898.00

Explanation of fixed, mandatory enrollment fees:

Building Fee – This mandatory enrollment fee is allocated to pay debt service associated with past construction and renovation projects on the SOU campus. Any additional funds collected are put into a reserve or used for small construction projects. The amount varies depending on the number of credits a student is enrolled in.

Incidental Fee – The Student Incidental Fee is a mandatory incidental fee which pays for a plethora of different things, including but not limited to athletics, certain administrative positions, operating costs and maintenance of the Stevenson union, as well as clubs and services operations out of it, and a variety of smaller clubs managed through the Inter-Club Council. The purpose of the student incidental fee is to provide services and enriching experiences to the students at SOU.

Health Service Fee – This mandatory enrollment fee is assessed to all students taking 4 or more regular class credit hours. The fee supports all of the services offered by the Student Health and Wellness Center (SHWC) both remote and in-person.

Recreation Center Fee – This mandatory incidental fee covers the debt services for the building (principal and interest) and some overhead expenses (utilities, reserves, etc). The fee was established by student referendum in 2012 and the debt service payments will end in 2047.

## **University of Oregon**

Overview of tuition and fees: <a href="https://brp.uoregon.edu/content/Tuition-and-Fees">https://brp.uoregon.edu/content/Tuition-and-Fees</a>

Complete list of tuition and fee tables:

https://pages.uoregon.edu/baoforms/bao\_drupal\_6/sites/brp.uoregon.edu/files/brp/fees/20 22-23\_Tuition\_and%20Fee\_Tables\_19MAY2022.pdf

Under the Guaranteed Tuition program, admitted undergraduate, resident students first enrolled after summer 2022 full time (15 credit hours) will pay the following tuition and mandatory fees during academic year 2022-2023 per term as referenced at <a href="https://registrar.uoregon.edu/tuition-fees/undergraduate/guaranteed">https://registrar.uoregon.edu/tuition-fees/undergraduate/guaranteed</a>:

Tuition	\$4,170.75
Building Fee	\$45.00
Incidental Fee	\$140.25
Health Service Fee	\$246.00
Recreation Center Fee	\$138.50
Student Union Fee	\$224.50
Technology Fee	<u>\$53.00</u>
Total Fees	\$847.25

#### Total Tuition & Fees \$5,018.00

Explanation of fixed, mandatory enrollment fees:

Building Fee – used to fund the construction and debt service for capital projects primarily associated with student centers, health centers, and recreational facilities.

Incidental Fee – supports activities that provide for the social, cultural, educational and physical development of students

Health Service Fee – used to support student health and counseling services. Students enrolled in UO Portland programs use the Portland State University Student Health Center and pay the same Health Service Fee as PSU students.

Recreation Center Fee – used to fund the construction, debt service, maintenance, and operation costs of the student recreation center.

Student Union Fee – used to fund the construction, debt service, maintenance, and operation costs of the student union.

Technology Fee – helps the University make important investments to maintain and improve the core infrastructure our technology relies on, and to stay abreast of rapidly changing technological advances.

## **Western Oregon University**

Overview of tuition and fees: https://wou.edu/finaid/tuition-fees/

Complete list of tuition and fee tables: https://wou.edu/business/files/2022/04/Tuition-and-Fee-Book-2022-23.pdf

Average tuition and mandatory fee charges for a resident, undergraduate student enrolled full time for one term during the 2022-23 academic year:

Tuition	\$2,910
Building Fee	\$45.00
Incidental Fee	\$372.00
Health Service Fee	\$154.00
Student Health Bldg Fee	\$11.00
Student Rec Center Fee	<u>\$42.00</u>
Total Fees	\$624.00

## Total Tuition & Fees \$3,534.00

Explanation of fixed, mandatory enrollment fees:

Building Fee – used to pay debt service associated with past construction and renovation projects on the WOU campus. Any additional funds collected are put into a reserve or used for small construction projects.

Incidental Fee – funds services such as Abby's House, Food Pantry, Access, ASWOU, Athletics, Campus Recreation, Childcare, Creative Arts, Student Engagement, Student Activities Board, Student Media, and WOLF Ride.

Health Service Fee – supports all the services offered by the Student Health & Counseling Center.

Student Health Building Fee – used to fund the construction and debt service for capital projects primarily associated with the health center.

Student Recreation Center Building Fee – used to fund the construction and debt service for capital projects primarily associated with the student rec building.

## **Appendix D – Information about Remission Programs**

The student financial aid offerings at Oregon's seven public universities include a variety of remission programs that mirror others offered across the country. These are often referred to as "fee waivers" or "tuition discounts" and are often tied to institution specific initiatives. Some are mandated by the state.

As a result, students do not often pay the entire tuition and fee amount (gross amount or sticker price) charged to them. Instead they pay a net amount which has been discounted by remissions. This allows the university to pursue specific enrollment goals such as recruitment of students with financial need or meritorious students, international students, athletes, and other student populations. The following tables show the remission amounts per Full Time Equivalent (FTE) by institution for the past 3 years.

#### FY2020

Institution	Total FTE	Total T&F per FTE	Remissions per FTE	Net Collected per FTE	
Eastern Oregon University	2,124	11,304	1,364	9,941	
Oregon Institute of Technology	3,215	12,196	1,461	10,735	
Oregon State University	27,013	15,924	1,709	14,215	
Portland State University	17,428	13,379	1,178	12,201	
Southern Oregon University	3,512	12,109	1,126	10,983	
University of Oregon	21,263	22,509	2,521	19,988	
Western Oregon University	3,769	11,015	1,746	9,268	
TOTAL	78,325	\$16,460	\$1,768	\$14,692	

#### FY2021

Institution	Total FTE	Total T&F per FTE	Remissions per FTE	Net Collected per FTE
Eastern Oregon University	2,050	12,930	1,530	11,400
Oregon Institute of Technology	2,990	13,236	1,771	11,465
Oregon State University	27,575	16,252	2,120	14,133
Portland State University	16,522	13,551	1,233	12,318
Southern Oregon University	3,321	12,016	977	11,039
University of Oregon	21,781	21,719	2,773	18,946
Western Oregon University	3,300	13,870	2,028	11,842
TOTAL	77,539	\$16,725	\$2,032	\$14,693

## FY2022

Institution	Total FTE	Total T&F per FTE	Remission s per FTE	Net Collected per FTE	
Eastern Oregon University	1,973	12,916	1,524	11,392	
Oregon Institute of Technology	2,907	13,137	2,008	11,129	
Oregon State University	28,585	16,644	2,584	14,060	
Portland State University	15,668	14,638	1,992	12,647	
Southern Oregon University	3,264	11,600	1,199	10,400	
University of Oregon	22,706	22,588	3,018	19,569	
Western Oregon University	3,069	12,322	1,569	10,753	
TOTAL	78,172	\$17,363	\$2,445	\$14,918	

## **State Mandated Programs:**

**Voyager Tuition Assistance Program** 

VOYAGER fee remissions are for Oregon residents who are members of the National Guard or Reserves and were deployed in an area of military combat since September 11, 2001. This fee remission is for full-time students pursuing their initial bachelor's degree.

#### **Resident Tuition for Veterans**

This program is available for those students who are veterans of the armed forces pursuing undergraduate studies at a public institution in Oregon. They will pay tuition rates and fees no greater than the Oregon resident rate — even if they are not yet considered a permanent resident of the state.

These savings also apply to veterans' dependents using transferred benefits, as well as orphans of veterans who died on active duty. ORS 350.290 from the original House Bill 2158 and as amended by HB 4021, 2670, and 4019.

#### **Foster Youth Tuition and Fee Waiver**

The Foster Youth Tuition and Fee Waiver is open to qualified current and former foster children enrolled as undergraduate students for the purposes of pursuing an initial undergraduate degree. This program waives tuition and fees for current and former foster youth who enroll prior to reaching 25 years of age until the student receives "the equivalent of four years of undergraduate education."

The Foster Youth Tuition and Fee Waiver originated with the passage of HB 3471 in 2011.

## **Tuition Equity (HB 2787)**

Oregon's Tuition Equity law provides undocumented students (largely those in the DACA program, or "Dreamers") the ability to pay resident tuition rates when they meet certain criteria.

## Western Undergraduate Exchange (WUE)

The Western Undergraduate Exchange program is a voluntary remissions program sponsored by the Western Interstate Commission for Higher Education (WICHE), in which all seven of Oregon's public universities participate. It allows students from any WICHE participating state who attend an Oregon public university to pay no more than 150% of the resident tuition rate.

## A Non-Exhaustive List of Institution Specific Remissions Programs:

**PathwayOregon** – at University of Oregon ensures that academically qualified (3.40 high school GPA), Pell-eligible students will have their tuition and fees covered through a combination of federal, state, and university funds.

**Four Years Free** – at Portland State University is an institutional aid program for eligible Oregon resident students. It covers tuition and mandatory fees after financial aid is applied. In order to be eligible students must be Oregon residents, have graduated high school, be Pell grant eligible, a first time PSU student, enrolled full time, and start in fall term. If a student meets these requirements they are automatically considered for Four Years Free, there is no separate application. PSU also offers a similar program for transfer students, called Transfers Finish Free.

**The Pell Plus Program** – at Western Oregon University covers standard tuition and mandatory fees for eligible students. To be eligible students must be first-year Oregon residents, have a cumulative 3.4 high school GPA, and be Pell eligible.

**Badger to Owl Connection** – at Oregon Tech is a program designed to promote college access, affordability and bachelor degree completion for more students – an accelerated full-time earned associate degree at Klamath Community College (KCC), followed by a completed bachelor degree at Oregon Tech. Students who meet the requirements earn a first term tuition remission waiver at Oregon Tech (up to 15 credits), and a last term tuition remission waiver (up to 15 credits).

## **Appendix E – Differential Tuition**

Differential tuition is an additional tuition charge above base tuition for certain academic programs, or sometimes courses taken in certain departments. This is distinct from fees that are charged for specific courses (such as a fee for a pottery course or a lab fee). Typically, differential tuition is charged for academic programs that are higher cost in an effort to recover above-average, actual instructional costs.

In some cases, low-income students may be discouraged from certain majors due to the additional tuition, and therefore some institutions require that part of the differential fee be set

aside for student financial aid, to avoid this unintended consequence. Nationally the use of differential tuition has increased to avoid across-the-board tuition increases as a result of less state funding relative to the total cost of education.

Below is a summary of the differential tuition policies at each institution for resident, undergraduate students. It is important to note that the way differential tuition is charged varies by institution. In some cases a differential is applied based on declared major, and applies to all courses a student takes. In other cases a differential is charged by course, where any student talking a certain course pays the differential, regardless of major. At some institutions they use both methods. WOU does not charge differential tuition.

## **Eastern Oregon University**

EOU charges a business differential for all ACCT (Accounting), BA (Business Administration), MKT (Marketing), AE (Agriculture Entrepreneurship), and ECON (Economics) prefix courses. The rate is an additional \$14.50 per credit on top of base tuition, which is a 7.9% increase.

## **Oregon Tech**

Differential tuition is charged for the Engineering Technology, Medical Imaging, Respiratory Care and Klamath Falls Dental majors at OIT at a rate of 37% above base tuition. Online students are not charged a differential. In order to be approved by the board to charge differential tuition, a program must show that the quality of learning will be increased in a way that would not be possible without the extra costs. In addition, 10% of the increased differential cost is earmarked for financial aid funding that targets low-income students majoring in the program. This is intended to prevent differential tuition from discouraging students to pursue these majors.

## **Oregon State University**

OSU charges differential tuition for Business, Engineering (general and professional), Arts, Forestry, and the Honors College. The rates vary by program, and range from 7.6%-15.5% above base tuition, with the exception of the honors college, which is \$588 per term above base tuition. The intent of their differential is to make up costs for programs that are substantially more costly than others, as well as to provide services and experiences that are clearly distinct from those offered to students outside the program(s).

#### **Portland State University**

PSU charges differential tuition for the College of Engineering and Computer Science, Business, and the College of the Arts. Rates vary by program, but range from 5.7%-25.3% over base tuition.

#### **Southern Oregon University**

SOU charges differential tuition for Art, Art History, Creative Writing, Emerging Media and Digital Arts, Military Science, Music, and Theater. The rates are \$10/credit above base tuition.

## **University of Oregon**

UO charges differential tuition for its Honors College (they charge an extra fee for the first credit and all other credits at the normal rate), as well as for students in the Business School, at a rate of \$20/credit over base tuition.

## **Differential Tuition Compared to Base Tuition**

The table below shows the percent increase over base tuition for the different academic programs that are charged differential tuition. The base tuition is based on one credit hour, for a resident undergraduate.

	EOU	OIT	OSU	PSU	SOU	UO	wou
<b>Base Tuition</b>	\$183	\$222	\$238	\$200	\$209	<b>\$278</b>	\$194
Accounting	7.9%						
Agriculture Entrepreneurship	7.9%						
Art History					4.8%		
Arts			9.7%	5.7%	4.8%		
Business			10.1%	9.2%		7.2%	
<b>Business Administration</b>	7.9%						
Creative Writing					4.8%		
Dental		37.0%					
Economics	7.9%						
Emerging Media and Digital Arts					4.8%		
Engineering			15.5%				
Engineering and Computer Science				25.3%			

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Engineering technology		37.0%			
Forestry			7.6%		
Marketing	7.9%				
Medical Imaging		37.0%			
Military Science				4.8%	
Music				4.8%	
Respiratory Care		37.0%			
Theater				4.8%	

## Percentage of Students Paying a Differential and as a Percentage of Total Tuition and Fee Revenue

Institution	EOU	OIT	OSU	PSU	SOU	UO	wou
Percentage of students paying differential	27.4%	34.0%	54.7%	24%	13.0%	30.2%	N/A
Differential as percentage of total tuition and fee revenue	1.2%	19.7%	Not reported	3.1%	Not reported	1.5%	N/A