



EXECUTIVE ORDER NO. 25-01

EXTENSION OF EXECUTIVE ORDER 24-02

WHEREFORE: In response to significant increases in unsheltered homelessness in the State of Oregon, Governor Kotek declared a homelessness state of emergency on January 10, 2023, in Continuum of Care regions that experienced an increase in unsheltered homelessness of 50% or greater between 2017 and 2022.

On March 31, 2023, the Governor issued EO 23-09, which expanded the homelessness state of emergency declared in Executive Order 23-02 to include Clatsop, Linn and Malheur counties. These three counties in the Balance of State Continuum of Care requested to be included and demonstrated that they met the criteria for inclusion.

On January 9, 2024, the Governor issued EO 24-02, which merged and extended EO 23-02 and EO 23-09.

On January 9, 2025, at the time of this emergency declaration, the most recent complete statewide Point in Time Count with data about both sheltered and unsheltered homelessness continues to be from January 2023. Updated complete statewide Point in Time Count data will not be available until the completion of the 2025 Point in Time Count.

The 2023 Point in Time Count estimated that:

- The number of people experiencing homelessness in Oregon had increased by 44% since 2017;
- An estimated 20,110 people were experiencing homelessness across the state;
- From 2017 to 2023, there was a particularly dramatic increase in those who were experiencing unsheltered homelessness, increasing by 63%;
- About 65% of those experiencing homelessness were unsheltered;
- Oregon had the second highest rate of unsheltered homelessness in the country;
- Oregon had the highest rate of unsheltered homelessness for families with children in the country.

Seven of the state's eight CoC regions were included in the homelessness state of emergency declared in Executive Order 23-02 on January 10, 2023. Four CoC



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regions and the Metro region had experienced an increase in unsheltered homelessness of 50% or more from 2017 to 2022:

- Metro region Continuums of Care¹ (50.4%);
- Central Oregon (86%);
- Eugene, Springfield/Lane County (110%);
- Medford, Ashland/Jackson County (132%); and
- Salem/Marion, Polk Counties (150%).

Oregon Department of Emergency Management established a process for county governments outside of the emergency areas named in EO 23-02 to request to be included. Clatsop, Linn and Malheur counties each submitted a request to be included in the emergency order, and each met the following inclusion criteria.

1. The unsheltered population in 2022 must be greater than 30 households; and
2. The county has declared a local state of emergency related to homelessness; and
3. At least one of the following is true:
 - a. Unsheltered homelessness increased by 50% or more between 2017-2022;
 - b. The rate of unsheltered homelessness in 2022 was 80% or greater.

While not a complete statewide count of sheltered and unsheltered homelessness, the 2024 Point in Time Count demonstrates both progress in addressing unsheltered homelessness and ongoing challenges requiring continued effort. Oregon saw a 23 percent increase in sheltered homelessness and a 32 percent increase in year-round shelter capacity from January 2023 through January 2024, reflecting increases in shelter resources based on state and local action. Over this same period, many communities who conducted an unsheltered count showed increases in the number of unsheltered homelessness. A full statewide count of unsheltered homelessness will be available after the 2025 Point in Time Count.

ORS 401.165 *et seq.* Empowers the Governor to declare a state of emergency upon determining that an emergency has occurred or is imminent. Pursuant to that authority, I find that unsheltered homelessness in the CoC regions for Eugene, Springfield/Lane County; Portland, Gresham/Multnomah County; Medford,

¹ Portland, Gresham/Multnomah, Hillsboro, Beaverton/Washington County, and Clackamas County.



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Ashland/Jackson County; Central Oregon; Salem/Marion, Polk Counties; Hillsboro, Beaverton/Washington County; Clackamas County, Linn County, Malheur County, and Clatsop County (collectively, “emergency areas”), has caused, continues to cause, and is threatening to cause widespread injury to people and property, widespread human suffering, and widespread financial loss and thus constitutes an emergency under ORS 401.025(1).

NOW THEREFORE, IT IS HEREBY DIRECTED AND ORDERED THAT:

There is a state of emergency in the emergency areas due to unsheltered homelessness. The emergency areas include:

- Metro region Continuums of Care²;
- Central Oregon;
- Eugene, Springfield/Lane County;
- Medford, Ashland/Jackson County;
- Salem/Marion, Polk Counties;
- Linn County;
- Clatsop County; and
- Malheur County.

I declare this emergency for these areas because they have experienced an increase in unsheltered homelessness of 50% or greater between 2017 and 2022, or met the opt-in criteria for counties in the Balance of State CoC in EO 23-09. Areas shall maintain previously achieved measurable goals established by EO 23-02, EO 23-09, and EO 24-02 including homelessness prevention, rehousing, and additional shelter capacity.

Oregon Department of Emergency Management, Oregon Housing and Community Services, Oregon Health Authority, and Executive State Agencies shall continue to take the actions to address the state of emergency as previously described and directed in EO 24-02.

1. Discretion; No Right of Action. Any decision made by the Governor pursuant to this Executive Order is made at her sole discretion. This Executive Order is not intended to create, and does not create, any

² Portland, Gresham/Multnomah, Hillsboro, Beaverton/Washington County, and Clackamas County.



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individual right, privilege, or benefit, whether substantive or procedural, enforcement at law or in equity by any party against the State of Oregon, its agencies, departments, or any officers, employees, or agents thereof.

2. Delegation. Where this Executive Order delegates the Governor's authority to an agency, that delegation does not deprive the Governor of that authority.
3. Legal Effect. This Executive Order is issued under the authority conferred on the Governor by ORS 401.035, ORS 401.165 to 401.236, and ORS 401.525. Pursuant to ORS 401.192, this Executive Order and the actions taken pursuant to it have the full force and effect of law, and any existing laws, ordinances, rules, and orders shall be inoperative to the extent they are inconsistent with this exercise of the Governor's emergency powers.
4. Severability. If any portion of this Executive Order is held by a court of competent jurisdiction to be invalid, all remaining portions of this Executive Order shall remain in effect.
5. Duration. This Executive Order is effective immediately and shall remain in effect until January 10, 2026, unless extended or terminated earlier by the Governor. The Governor shall reassess the necessity of this Executive Order every two months and shall retain, modify, or supplement it as circumstances warrant.

Done at Salem, Oregon, this 7th day of January, 2025.



Handwritten signature of Tina Kotek in black ink.

Tina Kotek
GOVERNOR

ATTEST:

Handwritten signature of Tobias Read in blue ink.

Tobias Read
SECRETARY OF STATE