

#### Introduction

The Oregon Behavioral Health Deflection (BHD) Grant Program was established by HB 4002 (2024) to award grants to counties and tribes to fund deflection programs, defined as: "[a] collaborative program between law enforcement agencies and behavioral health entities that assists individuals who may have substance use disorder, another behavioral health disorder or co-occurring disorders, to create community-based pathways to treatment, recovery support services, housing, case management or other services." The primary purpose of local programs is to deflect or divert individuals suspected of, or charged with, possession of controlled substances away from the criminal justice system and to refer them to necessary substance use and/or mental health treatment services.

The BHD grant is administered by the Criminal Justice Commission (CJC) with award decisions made by the preexisting Improving People's Access to Community-Based Treatment, Supports, and Services (IMPACTS) grant review committee. Awarded funds may be used for expenses such as deflection program operation, law enforcement employees, deputy district attorneys, behavioral health treatment workers, behavioral health workforce development, and capital construction of behavioral health treatment infrastructure.

The standard BHD solicitation was open to all counties from May 20, 2024 – July 1, 2024, for application for their respective allotment of formula funding.<sup>2</sup> Twenty-eight counties, including one consortium, have applied for BHD grant funds through this standard application process to begin planning, standing up, and implementing their programs before the end of the 2023-2025 biennium. Proposed budgets for these counties total \$16,673,805.04. The IMPACTS grant review committee will meet on August 1, 2024, to make award decisions.

The content of this document is based on applications received to date. As time progresses, programs mature, and partnerships among local entities develop, counties may modify or expand program parameters, such as eligible deflection populations, county-determined measures of success, available treatment pathways, etc., through an amendment process overseen by the IMPACTS grant review committee.

<sup>&</sup>lt;sup>1</sup> See House Bill 4002 (2024), available at <a href="https://olis.oregonlegislature.gov/liz/2024R1/Downloads/MeasureDocument/HB4002">https://olis.oregonlegislature.gov/liz/2024R1/Downloads/MeasureDocument/HB4002</a>.

<sup>&</sup>lt;sup>2</sup> See 2023-25 Oregon Behavioral Health Deflection Program Formula Grant Disbursement table, available at <a href="https://www.oregon.gov/cjc/impacts/Documents/2023-2025">https://www.oregon.gov/cjc/impacts/Documents/2023-2025</a> BHD FormulaFundingTable.pdf.

# Summary Table of Coordinating Agencies of Proposed Deflection Programs

Table 1 below outlines coordinating agencies for proposed deflection programs across the state. Six programs will be coordinated through a behavioral health organization, and six programs will be coordinated through their respective county. The remainder, about 55 percent, will be coordinated through a public safety agency, including Sheriff's offices, District Attorney's offices, Community Corrections, or the Local Public Safety Coordinating Council.

**Table 1. Deflection Program Coordinating Agencies** 

Coordinating Agency	Num.	Pct.
Sheriff's Office	5	18.5%
County	6	22.2%
District Attorney's Office	4	14.8%
Community Corrections	5	18.5%
Behavioral Health Organization	6	22.2%
Local Public Safety Coord. Council	1	3.7%
Total	27	100%

## Summary Table of Eligible Populations in Proposed Deflection Programs

County programs fall roughly into one of three categories in terms of proposed eligible populations for deflection programming. As Table 2 shows below, eight counties indicated their programs would be exclusive to those individuals suspected of, or charged with, a standalone PCS or PCS-U charge. In several cases, the application indicated that this eligible population may expand as the program matures. Nine counties specified that their eligible population included those with standalone PCS or PCS-U charges, who do not meet one or more exclusion criteria. Nine counties intend to include individuals suspected of, or charged with, 'quality of life' crimes as eligible program participants.

**Table 2. Proposed Eligible Deflection Populations** 

	Num.
PCS-U/PCS Only	
Eligible program population includes only those individuals	8
suspected of, or charged with, a standalone PCS or PCS-U charge.	
PCS with Conditions	
Eligible program population includes an individual suspected of or	9
charged with PCS, along with other specified eligibility criteria.	
PCS and Other Crimes	
Eligible program population includes individuals suspected of, or	9
charged with, 'quality of life' crimes	

# **Summary Table of Proposed Program Models**

Table 3 below summarizes the broad categories of program models described by county applications. Overwhelmingly, counties are implementing or planning to implement an officer intervention model, including the potential for leveraging treatment through holding charges in abeyance. Of the 26 programs implementing officer intervention, just under one in three intend to cite all or nearly all individuals found to be in possession, for further eligibility screenings and assessments by the District Attorney's Office. Eleven programs also intend to leverage county or other local resources to refer clients encountered as part of mobile crisis or other community response team efforts and outreach. Two programs described the critical role of stabilization or sobering centers in their programming.

Table 3. Proposed Deflection Program Models<sup>†</sup>

County	Officer Intervention	DA Diversion	MC/CR <sup>‡</sup>	Behavioral Health Center
Baker	<b>√</b> *	2.1.0.0.0	<b>✓</b>	
Benton	<b>√</b> *		•	
Clackamas	<b>√</b> *	✓		
Clatsop		·	✓	
Columbia	<b>√</b> *		<i>'</i>	
Crook	<b>√</b> *		•	
Deschutes	<b>√</b> *			
Gilliam	<b>✓</b> *	✓	✓	
Grant	<b>√</b> *	·	<i>'</i>	
Harney	<b>√</b> *		·	
Hood River/Wasco*	\frac{*}{*}		✓	
Jackson	<b>√</b> *		•	
Josephine			✓	✓
Klamath	<b>✓</b> *	✓	•	·
Lane	√	·	1	
Lincoln	<b>✓</b> *		· /	
Linn	<b>√</b> *	✓	./	
Malheur	<b>√</b> *	•	•	
Marion	<b>√</b> *		✓	
Josephine Klamath Lane Lincoln Linn Malheur Marion Morrow Multnomah			•	
Multnomah	Multnomah			✓
Polk	<b>✓</b> *	✓		•
Tillamook <sup>†</sup>	•	•		
Umatilla	<b>√</b> *			
Union	<b>√</b> *	✓		
Washington	✓* ✓*	, ,		
Yamhill	<b>√</b> *	•		
Total	26	7	11	2

Notes:  $\dagger$  Programs may include more than one intended model.

 $<sup>{\</sup>rm \ddagger Mobile \, Crisis \, \& \, Community \, Response \, Team \, integration \, with \, deflection \, programming \, varies \, by \, county.}$ 

<sup>\*</sup> Indicates charges may be held in abeyance as part of planned deflection program.

<sup>\*</sup>Wasco Co. and Hood River Co. have applied jointly as a consortium.

<sup>♦</sup> Tillamook Co. is still planning their programmatic model(s).

## Summary Table of Proposed Program Operational Dates

Table 4 below examines the proposed program operational dates for county deflection programs. By the end of September 2024, about 56 percent of programs are projected to be operational, rising to about 74 percent by the end of 2024. The remaining seven programs (about 26 percent) have requested planning grants and anticipate operational status no later than the end of January 2025.

**Table 4. Dates of Proposed Deflection Program Implementation** 

Month	Year	County <sup>‡</sup>
September	2018	Marion
July	2024	Malheur
August	2024	Union
September	2024	Baker, Clackamas, Clatsop, Deschutes, Gilliam, Harney, Klamath, Morrow, Multnomah, Umatilla, Washington, Yamhill
October	2024	Jackson, Lane
December	2024	Grant, Lincoln, Polk
January	2025	Benton, Columbia, Crook, Hood River/Wasco*, Josephine, Linn, Tillamook

<sup>&</sup>lt;sup>‡</sup>Some counties are still in planning phases and may shift programmatically before operation. Counties who have applied for planning grants have program start dates on or after January 2025 and are found beneath the bold horizontal rule.

# Summaries of the Proposed County Deflection Programs

Summaries of the proposed county deflection programs include total amount of money requested, projected start date, and submitted deflection program proposal as part of the 2024 standard BHD application. Programmatic aspects identified here may shift in the future.

## **Baker County**

#### \$150,000.00 | Projected Start Date: September 2024

Baker County proposes to implement a deflection program following an officer intervention model, as well as incorporate their Mobile Crisis Intervention Team into their programming. Any individual found in possession in Baker County is eligible for program referral. Charges will be held in abeyance pending completion of program requirements, although individuals may be charged with co-occurring crimes. An individual working for the Baker County Sheriff's Office has been identified as the program coordinator.

## **Benton County**

#### \$231,548.00 | Projected Start Date: January 2025

Benton County is planning to implement a deflection program following an officer intervention model. County residents cited for possession of a controlled substance will be eligible, unless they meet exclusion criteria. Individuals will be screened and referred to different levels of treatment. Citations will be held in abeyance pending completion of program requirements. An individual working for Benton County has been identified as the program coordinator.

<sup>\*</sup>Wasco Co. and Hood River Co. have applied jointly as a consortium.

### **Clackamas County**

### \$950,509.00 | Projected Start Date: September 2024

Clackamas County proposes to implement a deflection program following an officer intervention model, with DA Diversion. All individuals who are cited for a possession of a controlled substance charge are eligible, unless they meet exclusion criteria. Cases will not be filed with the court pending completion of program requirements. Clackamas County also anticipates the ability to refer individuals in the field to the program without a citation, as necessary. An individual working at Clackamas County District Attorney's Office has been identified as the program coordinator.

### **Clatsop County**

#### \$406,676.00 | Projected Start Date: September 2024

Clatsop County proposes to implement a deflection program following an officer intervention model. County residents or those residing in the county who are unhoused and suspected of being in possession of user amounts of controlled substances are eligible, unless they meet exclusion criteria. Citations or charges will be held in abeyance pending completion of program requirements. Clatsop County also anticipates the ability of all county partners to refer individuals in the field to the program without a citation, as necessary. An individual working at Clatsop County Sheriff's Office has been identified as the interim program coordinator.

### Columbia County

#### \$237,052.00 | Projected Start Date: January 2025

Columbia County is planning to implement a deflection program following an officer intervention model. Individuals with a single possession of a controlled substance charge as well as high-risk populations are eligible for program referral. Citations or charges will be held in abeyance while an individual engages with the program. In the future, Columbia County anticipates incorporation of the existing mobile crisis team into the program. An individual working at Columbia County Department of Community Justice has been identified as the program coordinator.

## **Crook County**

#### \$150,000.00 | Projected Start Date: January 2025

Crook County is planning to implement a deflection program following an officer intervention model. Individuals with charges for possession of controlled substances in user quantities are the eligible population for the program. Citations will be held in abeyance for the duration of program participation. An individual working at Crook County Community Corrections has been identified as the program coordinator.

## **Deschutes County**

#### \$756,671.70 | Projected Start Date: September 2024

Deschutes County proposes to implement a deflection program following an officer intervention model. Adults suspected of possession of controlled substance or specified 'quality of life crimes' will be eligible to be referred to their program, with exception criteria in place. Citations will be held in abeyance in

consultation with the District Attorney. An individual working for the Deschutes County Sheriff's Office has been identified as the program coordinator.

### Gilliam County

#### \$149,999.00 | Projected Start Date: September 2024

Gilliam County proposes to implement a deflection program following an officer intervention model, with DA Diversion. All residents of the judicial district with mental health or substance use disorders potentially qualify for the deflection program, as well as all charges for which the County would normally not arrest and transport, are anticipated to be eligible, with some exclusion criteria. Charges will be held in abeyance for the duration of program participation. An individual working for Gilliam County has been identified as the program coordinator.

### **Grant County**

#### \$150,000.00 | Projected Start Date: December 2024

Grant County proposes to implement a deflection program following an officer intervention model, with Mobile Crisis. Individuals facing possession of controlled substance charges only are presumptively eligible for the deflection program and referred by law enforcement officers. Eligibility is determined by their Deflection Operations Team, and citations will be held in abeyance if the individual is eligible and agrees to enter deflection. The program will also employ a mobile crisis response through their treatment provider, Community Counseling Solutions, which already exists within their current practice and policy. An individual has been identified as the program coordinator who will work for Community Counseling Solutions.

# Harney County

### \$150,000.00 | Projected Start Date: September 2024

Harney County proposes to implement a deflection program following an officer intervention model. County residents that would have received a violation under Ballot Measure 110, single offense user amounts, are eligible for the program. Citations will be held in abeyance for the duration of program participation. An individual working for the Harney County Sheriff's Office has been identified as the coordinator.

## Hood River County & Wasco County Consortium

#### \$300,000.00 | Projected Start Date: January 2025

Hood River Co. and Wasco Co. Consortium is planning to implement a deflection program following an officer intervention model. Residents of participating counties that are suspected of possession of a controlled substance as well as low level public order offenses, such as trespass and disorderly conduct, are eligible. Charges will be held in abeyance during program participation. An individual working for Hood River County Sheriff's Office's Parole and Probation Division has been identified as the program coordinator.

### **Jackson County**

#### \$1,148,016.00 | Projected Start Date: October 2024

Jackson County proposes to implement a deflection program following an officer intervention model. All adults subject to drug related criminal citations who are contacted by one of the program's law enforcement partners, accepting of a referral to the deflection program, and not currently on supervision are eligible for the program. Charges will be held in abeyance. An individual working for Jackson County Mental Health has been identified as the program coordinator.

### **Josephine County**

#### \$706,223.20 | Projected Start Date: January 2025

Josephine County is planning to implement a sobering center. All individuals who are found in possession of or under the influence of a controlled substance who otherwise pose no threat of harm to themselves or others are eligible for the program. Charges will not be filed or held in abeyance. An individual working for the Josephine County LPSCC has been identified as the program coordinator.

### Klamath County

#### \$369,247.00 | Projected Start Date: September 2024

Klamath County proposes to implement a deflection program following an officer intervention model with DA Diversion. All individuals who have received a citation for unclassified misdemeanor drug crimes or a referral from any source are eligible for deflection, unless they meet the exclusion criteria set by the District Attorney's Office. Citations and charges may or may not be held in abeyance, depending on the referral pathway. An individual working for Klamath County Community Corrections has been identified as the program coordinator.

### **Lane County**

#### \$1,899,953.00 | Projected Start Date: October 2024

Lane County proposes to implement a deflection program following an officer intervention model. Any adult living in Lane County who has committed a low-level, "quality-of-life" crime such as possession of a controlled substance, trespassing, or low-level theft, and for whom it is suspected that their behavior stems from an unmet behavioral health need and/or co-occurring substance use disorder, is eligible for deflection. Charges will not be filed or held in abeyance. An individual working for Lane County has been identified as the program coordinator.

### Lincoln County

#### \$305,650.00 | Projected Start Date: December 2024

Lincoln County proposes to implement a deflection program following an officer intervention model. Any individual with a stand-alone drug enforcement misdemeanor of a controlled substance constituting a drug possession misdemeanor, and accompanying non-person B and C misdemeanors, is eligible for deflection in Lincoln County. Charges may or may not be held in abeyance, depending on the means of referral. An individual working for the Lincoln County District Attorney's Office has been identified as the program coordinator.

### **Linn County**

### \$476,203.00 | Projected Start Date: January 2025

Linn County is planning to implement a deflection program following an officer intervention model, with DA Diversion. Any individual arrested or cited for a first-time drug possession offense is eligible for deflection, regardless of other prior criminal history. Citations or charges may or may not be held in abeyance, depending on the means of referral. An individual working for the Linn County District Attorney's Office has been identified as the program coordinator.

### Malheur County

#### \$148,302.16 | Projected Start Date: July 2024

Malheur County proposes to implement a deflection program following an officer intervention model. Individuals with mental health and/or substance use disorders who are at risk of incarceration and would benefit from deflection are eligible for the program. Charges will be held in abeyance. An individual working for Lifeways has been identified as the program coordinator.

### **Marion County**

#### \$1,274,996.20 | Operational Date: September 2018

Marion County plans for continued support and development of their LEAD program, which has been operating since 2018, as well as reinstating their mobile crisis intervention teams. As part of their existing LEAD program, deflection is initiated by law enforcement in lieu of making an arrest, as well as through social referral based on an individual's history of behavior and conditions. The county also reported potential for holding charges in abeyance. Marion County's reinstated mobile crisis team will allow for law enforcement and a mental health clinician to co-respond to community crises. An individual working for the Marion County Board of Commissioners has been identified as their program coordinator.

## **Morrow County**

#### \$149,998.14 | Projected Start Date: September 2024

Morrow County proposes to implement a deflection program following an officer intervention model. Individuals facing only PCS-U charges are presumptively eligible for the program. Eligible individuals may be referred via officer intervention, with citations or charges being held in abeyance. An individual working for Community Counselling Solutions has been identified as their program coordinator.

# Multnomah County

#### \$3,865,152.00 | Projected Start Date: September 2024

Multnomah County proposes to implement a deflection program following an officer intervention model, and a Sobering Center. Those who come into contact with law enforcement and are found to be in possession of small amounts of illegal drugs for their personal use, but not engaged in other criminal behavior during that encounter, are eligible for the program. Charges may or may not be held in abeyance, depending on the means of referral. An individual working for Multnomah County has been identified as their program coordinator.

### **Polk County**

#### \$214,422.00 | Projected Start Date: December 2024

Polk County proposes to implement a deflection program following an officer intervention model with DA Diversion. To be eligible, an individual must be a Polk County resident, with no other charges pending in other jurisdictions. They must not be on any form of community supervision, and their criminal history must not raise public safety concerns. Citations will be held in abeyance. An individual working for Polk County Community Corrections has been identified as their program coordinator.

### **Tillamook County**

#### \$150,000.00 | Projected Start Date: January 2025

Tillamook County is planning their deflection program by formalizing the deflection processes and bolstering collaborative relationships with community partners. They plan to use BHD funds to develop referral pathways and define eligibility criteria. At the time of application, an individual working at Adventist Health Tillamook, a nonprofit healthcare organization, has been identified as the program coordinator.

## **Umatilla County**

#### \$349,706.00 | Projected Start Date: September 2024

Umatilla County proposes to implement a deflection program following an officer intervention model. Individuals facing only PCS-U charges are presumptively eligible for their program. Eligible persons may be referred via officer intervention, with citations or charges being held in abeyance. An individual has been identified as the program coordinator who will work for Community Counseling Solutions.

### **Union County**

#### \$149,993.64 | Projected Start Date: August 2024

Union County proposes to implement a deflection program following an officer intervention model with DA Diversion. All individuals will be eligible for diversion with a referral from law enforcement. Eligible persons may be referred via officer intervention or officer referral, with citations or charges being held in abeyance. An individual working for the Union County District Attorney's Office has been identified as the program coordinator.

#### Wasco County – see Hood River County

### **Washington County**

#### \$1,348,357.00 | Projected Start Date: September 2024

Washington County proposes to implement a deflection program following an officer intervention model with DA Diversion. All persons facing PCS-U only, who are not currently on supervised probation or post-prison, have no pending charges, or have no prior conviction for a crime constituting a violent felony, domestic violence, child abuse, or sex crime will be eligible for Washington County's deflection program. Citations or charges may or may not be held in abeyance, depending on referral pathway. An individual working for Washington County has been identified as the program coordinator.

# **Yamhill County**

# \$485,130.00 | Projected Start Date: September 2024

Yamhill County proposes to implement a deflection program following an officer intervention model. All individuals with substance use disorders will be eligible for Yamhill County's deflection program, and citations will be held in abeyance. An individual working in the Yamhill County Sherriff's Office has been identified as the program coordinator.