

Universal Health Plan Governance Board

Objectives, Tasks and Deliverables
April 2024 – September 2026

Phase 1: Establish Universal Health Plan Governance Board Foundation

Objective: To establish a working foundation and structure of the Universal Health Plan Governance Board that adheres to the values and principles outlined in SB 1089 and considers the recommendations of the Task Force on Universal Health Care, including the recommendation to establish a single payer health care financing system.

Timeline: April – August 2024

Tasks:

- Review and approve additional values and principles
- Build understanding of Joint Task Force Recommendations
- Approve workplan and establish three (3) committees
- Begin procurement process for outlined deliverables

Deliverables: [SB 1089 Section 2(3) a, b, and d]

- Board-approved work plan
- Board presentations on the need for an ethical framework
- Short-term workgroup to review and recommend to the board any additional principles
- Board presentation on recommendations of the Joint Task Force for Universal Health Plan

Phase 2: Proposal Development

Workstream #1: Financing the Universal Health Plan

Objective: Design a unified financing structure for the Universal Health Plan, including creating a Universal Health Plan Trust Fund in the State Treasury with sufficient reserves. Study and address the impacts of the Universal Health plan with respect to specific types of employers and consider funding mechanisms within context of prospective of ERISA challenges.

Timeline: May 2024 – February 2025

Tasks:

- Establish Finance and Revenue Committee
- Review existing revenue options to pay for universal health plan (outlined in the Joint Task Force Report)
- Analyze the impact of taxes on large and small businesses and/ or individuals
- Identify strategies for building revenues needed for reserves
- Develop an annual Universal Health Plan cost target that can be supported with new revenue and existing health spending

Deliverables: [SB 1089 Section 2(3) i and j]

- Board-approved Finance and Revenue Committee charter
- Finalized outreach and review process for additional non-board members to serve on the Finance and Revenue Committee
- Bring in a revenue subject matter expert to support the financing plan
- Unified financing strategy for the Universal Health Plan that may include an income tax, a payroll tax, or other options and can survive an ERISA challenge and has support from large and small employers

Workstream #2 – Plan Design and Expenditures

Objective: Review any needed changes to the plan design to meet the total target costs recommended by Finance and Revenue Committee and approved by the board. Engage with the Governor’s Office, the Oregon Health Authority and federal authorities to ascertain and describe the necessary waivers. Identify strategy for obtaining necessary federal waivers.

Timeline: November 2024 – August 2025

Tasks:

- Establish Plan Design and Expenditure Committee
- Review benefit plan outlined in the recommendations of the Joint Task Force report
- Review benefit plan and provider reimbursement plan in relationship to cost targets outlined by the Finance and Revenue Committee
- Develop understanding of federal waivers

Deliverables: [SB 1089 Section 2(3) d, k]

- Board-approved Plan Design and Expenditures Committee Charter

- Outreach and review process for additional non-board members to serve on the Plan Design and Expenditures committee
- Recommendations to board on if, and what, plan design change are necessary to stay within the target costs as well as any waivers needed to implement UHP

Workstream #3 – Operations

Objective: Design the Universal Health Plan administrative structure based on recommendations from the Plan Design and Expenditures committee, and approved by the board. Identify the statutory authority and information technology infrastructure needed for plan operations and identify potential interim strategies and/or legislation needed to transition to Universal Health Plan readiness assessment of key partners and state agencies.

Timeline: March 2025 – November 2025

Tasks:

- Establish Operations Committee
- Review other public corporations in Oregon and understand administrative structures
- Identify strategy for gauging readiness of key partners and work with change management consultant to address change strategies.

Deliverables:[SB 1089 Section 2(3) c, e, j, l, m]

- Board-approved Operations Committee Charter
- Outreach and review process for additional non-board members to serve on the Operations Committee
- Recommendations on administrative structure, and statutory and information technology needs for the Universal Health Plan
- Report on readiness assessment of impacted state agencies and key health care partners and plan for needed next steps
- Interim strategy and legislative recommendations for building the Universal Health Plan in Oregon

Workstream #4 – Community Engagement

Objective: To engage with community throughout the proposal development process. Evaluate how to work with Indian tribes in Oregon, existing boards, commissions, and councils concerned with health care and health insurance. Engage with regional organizations to identify strategies to reduce the complexities and administrative burdens on participants in the health care workforce and to otherwise address workforce challenges.

Timeline: September 2024 – January 2026

Tasks:

- Establish a Community Engagement Committee
- Engage with key partners including: Oregon Tribes, businesses, Providers, Clinics, CCOs, and carriers.
- Develop plan for general public outreach to engage throughout the finance and operations development committees
- Engage with small and large businesses particularly in the development of the revenue and finance development of the Universal Health Plan

Deliverables: [Section 2(3) f, g, h]

- Board-approved Community Engagement Committee Charter
- Outreach and review process for additional non-board members to serve on the Community Engagement Committee
- Develop specific community engagement plans for different industries – business, health care, and consumers to coincide with specific workstreams.
- At a minimum, present workstream recommendations to relevant community partners following each workstream to get feedback on recommendations prior to board review.
- A minimum of ten presentations of the comprehensive plan to finance and administer a universal health plan open to communities throughout Oregon to hear the final work prior to submission to the legislature.

Phase 3: Final Report Development

Objective: Produce a comprehensive plan to finance and administer a universal health plan and compile it into a final report with recommendations from the Universal Health Plan Governance Board.

Timeline: January 2026 – September 2026

Tasks:

- Compile finance, plan design and operations recommendations from Governance Board into a comprehensive plan to finance and administer a universal health plan
- Produce first draft of report
- Board review and provide feedback on draft report

Deliverable:[SB 1089 Section 2 (4)]

- Final Universal Health Plan Governance Board Report that includes the comprehensive plan to finance and administer a universal health plan.

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SB 1089 Deliverables:

- (a) Consider, at a minimum, the values in SB 1089
- (b) Consider, at a minimum, the principles in SB 1089
- (c) Assess the readiness of key health care and public institutions to carry out the plan and collaborate with state agencies including the Oregon Health Authority and the Department of Human Services
- (d) Consider the recommendations of the Joint Task Force on Universal Health Care in including the recommendations to establish a single payer health care financing system
- (e) Identify statutory authorities and information technology infrastructure needed for overall plan operations;
- (f) Evaluate how to work with the nine federally recognized Indian tribes in Oregon and existing boards, commissions and councils concerned with health care and health insurance;
- (g) Work collaboratively with partners across the complexities of the health care system, including hospitals, health care providers, insurers and coordinated care organizations, to build a sustainable health care financing system that delivers care equitably;
- (h) Engage with regional organizations to identify strategies to reduce the complexities and administrative burdens on participants in the health care workforce and to otherwise address workforce challenges;
- (i) Study and address the impacts of the Universal Health Plan with respect to specific types of employers;
- (j) Design the administrative and financing structure for the Universal Health Plan;
- (k) Engage with the Governor's office, the Oregon Health Authority and federal authorities to ascertain and describe, if not yet in federal or state law, necessary federal waivers or other options to secure federal and state funding and to implement the Universal Health Plan;
- (l) Include a plan to create a Universal Health Plan Trust Fund in the State Treasury, separate and distinct from the General Fund, consisting of moneys from all sources, public and private, that are allocated to or deposited to the Universal Health Plan Trust Fund for the purpose of financing the planning for and the administration and operation of the Universal Health Plan by the Universal Health Plan Governance Board, with any moneys in the Universal Health Plan Trust Fund at the end of the biennium being retained in the Universal Health Plan Trust Fund;
- (m) Include a plan to create an independent public corporation