Proposed Legislative Concept

Improving the Equity of Permanent Partial Disability Benefits *Mike Manley*



From the MLAC website video:

"While businesses pay some of the lowest rates in the country, injured workers get some of the most robust benefits..."

What's the evidence for this statement?

How do we measure costs and benefits across states?

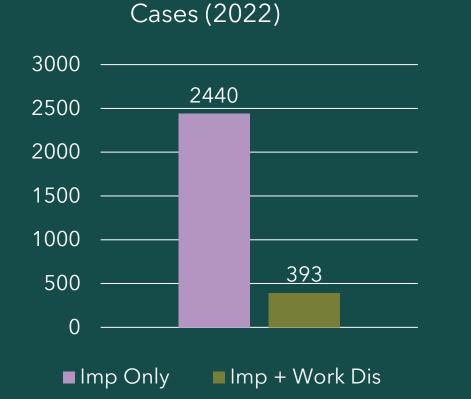
Category	National Comparison	Data Source & Findings
Employer Costs (Premium rates)	Yes	OR DCBS Rate Ranking Study 2022 (OR rates are 27% below national median)
Benefits		
TTD maximum	Yes	WCRI/IAIABC statutory tables (OR weekly maximum is 6th highest)
PPD max (Work Disability +Impairment)	Yes, but	ProPublica 2015 (OR is 14th highest, 38% above national average for loss of arm)
PPD max (Impairment only)		

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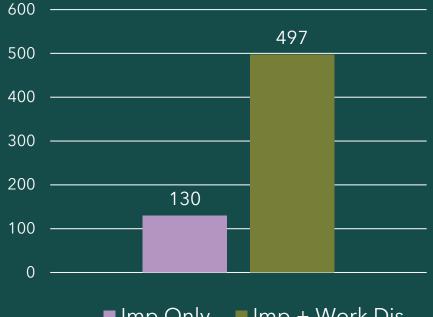
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Impairment-Only cases are about 6 out of every 7 PPD awards

Work Disability category maximum is nearly 4x Impairment-Only



Maximum Benefit (\$ thousands, FY24)

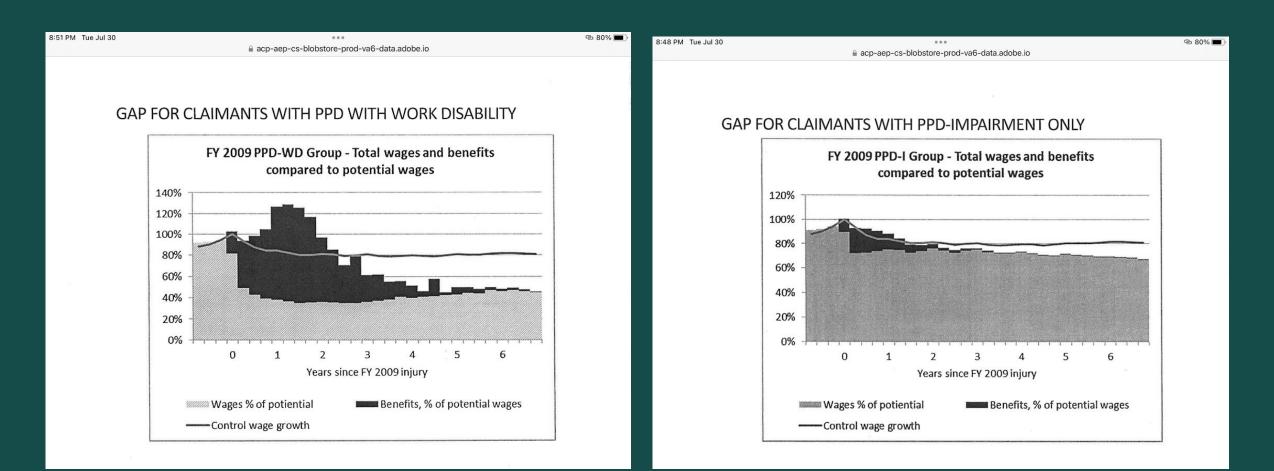


■ Imp Only ■ Imp + Work Dis

While it's not feasible to do interstate comparison for Impairment-only PPD benefits, we can still compare their adequacy within Oregon--*in relation to Work Disability PPD*.

- When DCBS analysts looked at this in 2016/2017, they found that Work Disability PPD did a better job of replacing lost wages than Impairment PPD.
- In other words, Impairment-only benefits were less adequate than those that included Work Disability.

Wage Replacement is better for WD-PPD; worse for Impairment-only



Proposal: change the Impairment portion of PPD benefits from 100% of SAWW, to 133% of SAWW.

- The only change to statute would raise 656.214 (2)(a) from 100 to 133, going forward by date of injury.
- 133% of SAWW is the same as the maximum for TTD.
- The proposal increases PPD awards in both categories, but there is a much larger proportional increase for Impairment-Only PPD awards (+33% vs. +9.7%)
- The proposal does not affect claim processing, so there would be no change to administrative costs.
- No new rules would be needed to implement.
- Because the change is simple and straightforward, there is very low risk of unintended consequences.

Impact on the system (2022 DCBS data)

- 2,440 Impairment-only PPD claims would have a 33% increase in their PPD award.
- 393 Work Disability +Impairment claims would have an average 9.7% increase in their PPD award.
- Oregon's statutory benefit ranking relative to other states would improve.
- Some of the 1,472 pre-closure CDA claims might negotiate larger CDAs.
- System claim costs would rise by 1 to 2 %. At the upper bound, Oregon would still be among the lowest-cost states for employers, at 25% below the median state rate.
- For each of the last 12 years , Oregon has had a pure premium rate decrease exceeding 2%. If that trend persists, there would still be a rate decrease (magnitude unknown).

How this change would affect benefits and costs

- Benefit maximums for overall PPD would rise by 8.6%, making Oregon benefits in this category more robust relative to other states. In the ProPublica comparison, for example, Oregon would go from 14th highest to 13th highest.
- Wage replacement would be more similar (and more adequate) across both PPD categories.
- Using the 2022 DCBS Premium Rate Ranking Study findings, Oregon rates would be about 25% below the national median (currently 27% below median).

To sum up:

- Oregon PPD benefits aren't broken, but they could be better and more equitable. This
 proposal moves things in the right direction.
- Affordability is subjective, but the change would still leave Oregon's rates among the least costly in the country (about 25% below the median state).
- Simple and predictable impact, with no change to claim processing.



Questions?